# Polk County, Texas

# **Comprehensive Annual Financial Report**

For the Year Ended September 30, 2016

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT

of

# POLK COUNTY, TEXAS

For the Year Ended September 30, 2016

Prepared by: County Auditor's Office

> Margie Ainsworth County Auditor

TABLE OF CONTENTS

September 30, 2016

INTRODUCTORY SECTION	Page
Letter of Transmital Certificate of Achievement for Excellence in Financial Reporting List of Elected and Appointed Officials Organizational Chart	3 9 11 13
FINANCIAL SECTION	
Independent Auditors' Report	17
Management's Discussion and Analysis (Required Supplementary Information)	23
BASIC FINANCIAL STATEMENTS	
<b>Government–Wide Financial Statements</b> Statement of Net Position Statement of Activities	35 36
<b>Governmental Funds Financial Statements</b> Balance Sheet – Governmental Funds Reconciliation of the Governmental Funds Balance Sheet to the	38
Statement of Net Position Statement of Revenues, Expenditures, and Changes in Fund Balances –	41
Governmental Funds Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	42 45
Fiduciary Funds Financial Statements	
Statement of Fiduciary Net Position – Fiduciary Funds Statement of Changes in Fiduciary Net Position – Fiduciary Funds	47 49
Notes to Financial Statements	51
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – General Fund Schedule of Revenues, Expenditures, and Changes in Fund Balance –	80
Budget and Actual – Road and Bridge Fund Schedule of Changes in Net Pension Liability and Related Ratios – Texas County and District Retirement System	83 85
Schedule of Contributions – Texas County and District Retirement System Schedule of Funding Progress – Post Employment Healthcare Benefits	87 89
COMPANIES OF A TENER AND COMPANY DO	

#### **COMBINING STATEMENTS AND SCHEDULES**

Combining Balance Sheet – Nonmajor Governmental Funds	94
---	----

# POLK COUNTY, TEXAS TABLE OF CONTENTS (Continued) September 30, 2016

	Page
Combining Statement of Revenues, Expenditures, and Changes in	
Fund Balances – Nonmajor Governmental Funds	100
Combining Balance Sheet – Road and Bridge Funds	106
Combining Statement of Revenues, Expenditures, and Changes in Fund	
Balances – Road and Bridge Funds	108
Schedule of Revenues, Expenditures, and Changes in Fund Balance –	
Budget and Actual – Debt Service Fund	111
Schedule of Revenues, Expenditures, and Changes in Fund Balance –	
Budget and Actual – Road and Bridge Fund – Precincts One through Four	
and Debt Activity	113
Schedule of Revenues, Expenditures, and Changes in Fund Balance –	
Budget and Actual – Other Funds	119
Combining Statement of Net Position – Agency Funds	129
Statement of Changes in Assets and Liabilities – Agency Funds	131

#### **STATISTICAL SECTION**

Net Position by Component	134
Changes in Net Position	136
Fund Balances, Governmental Funds	138
Changes in Fund Balances, Governmental Funds	140
Tax Revenues by Source, Governmental Activities	142
Assessed Value and Estimated Actual Value of Taxable Property	144
Property Tax Rates – Direct and Overlapping Governments	146
Principal Property Taxpayers	149
Property Tax Levies and Collections	150
Ratio of General Bonded Debt Outstanding	152
Ratio of Outstanding Debt by Type	154
Direct and Overlapping Governmental Activities Debt	157
Legal Debt Margin Information	158
Demographic and Economic Statistics	160
Principal Employers	163
County Employees	165
Operating Indicators by Function	166
Capital Asset Statistics by Function	168

**INTRODUCTORY SECTION** 

Margie N. Ainsworth, CPM Phone: (936) 327-6811 Fax: (936) 327-6898 e-mail: margie.ainsworth@co.polk.tx.us



Polk County Auditor 602 E. Church St. Suite 108 Livingston, Texas 77351

March 29, 2017

To the Honorable Board of District Judges, Honorable County Judge, Honorable Members of Commissioners' Court and Citizens of Polk County, Texas:

State law requires that every general purpose local government publish, within six months of the close of each fiscal year, a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended September 30, 2016.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free from material misstatement.

Belt Harris Pechacek, LLLP, Certified Public Accountants, has issued an unmodified ("clean") opinion on Polk County's (the "County") financial statements for the year ended September 30, 2016. The independent auditors' report is the first item in the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

#### Profile of Polk County

Polk County was formed in 1846 as a political subdivision of the Republic of Texas. The County was named in honor of James K. Polk, then President of the United States. The County is located in the tall pine forests of deep east Texas, about 70 miles north of Houston. It currently occupies a total of 1,095 square miles and serves a population of 46,972. The County is empowered to levy a property tax on real property located within its boundaries.

The County's governing body is the Commissioners' Court (the "Court"). The Texas Constitution specifies that the Court consists of a County Judge, who is elected at large and serves as presiding officer, and four County commissioners elected by the voters of their individual precincts. The Court exercises the powers provided by law to conduct the varied business of the County. The Local Government Code prescribes the duties and grants authority to the Court and other County officers relating to financial management. In compliance with state statutes, the Court maintains budgetary control to ensure that provisions embodied within the annually appropriated budget are met for most County functions. According to the budget laws of the State of Texas, expenditures may not exceed the amount appropriated for each fund.

The County provides a full range of services complemented by statute or charter. This includes law enforcement, legal and judicial services, licenses and permits, vital statistics, waste management facilities, construction and maintenance of roads and bridges, and other infrastructure. The County, as the financial reporting entity, includes all the funds of the primary government (i.e., the County as legally defined), as well as any component units. Component units are legally separate entities for which the primary government is financially accountable. The County has one component unit: IAH Public Facility Corporation, which is reported separately within the County's financial statements. Additional information on this legally separate entity can be found in the notes to the financial statements (see note I.A).

The Court is required to adopt a budget for the fiscal year no later than September 30 preceding the beginning of the fiscal year on October 1. This annual budget serves as the foundation for the County's financial planning and control. The budget is prepared by fund, function (e.g., public safety), and department (e.g., sheriff). The County adopts an itemized budget. Any transfers within and between departments requires approval from the Court.

#### Local Economy

The County's local economy of farming changed drastically in the 1800's when the railroads came into the area to a timber economy. Today, the timber industry is still a vital part of the local economy and the County's largest employer. The County is the State's largest producer of timber, with over half the land in the County owned by the timber industry. The land of the County is over 80 percent forest and made up of predominantly pine trees.

The County's close proximity to the greater Houston area (fourth largest city in the U.S.) provides the County numerous benefits, the first of which is access to an international airport only 56 miles from the County Courthouse. The County's recreational opportunities also provide an excellent retreat for big city dwellers wanting to escape to a more relaxed lifestyle. Although the County is easily accessible to the Texas Medical Center in Houston, first class medical services are available from CHI St. Luke's Health Memorial Livingston (formerly Memorial Medical Center Livingston), which opened its \$25 million facility in the summer of 2000 and has completed a five-year, \$30 million expansion and improvement program. The complex, located on the Highway 59 Bypass, includes a 90-bed hospital with emergency, surgery, intensive care/critical care, cardiopulmonary, radiology, and women's health departments supported by a community of skilled physicians and specialists. The Polk County College/Commerce Center, located on the Highway 59 Bypass near the hospital, provides advanced curriculum study and technical training through Angelina College and offers much needed public auditorium space.

Because of its location in a region with a varied economic base, unemployment has increased in the current year. During the past ten years, the unemployment rose from an initial low of 5.9 percent (2007), hit a peak high of 10 percent (2010), but has settled at 6.5 percent for the current year (2016). Although unemployment rates have decreased nationwide over the last year, the County continues to experience an unemployment rate above the national average. The County's unemployment rate during the current year reflects the current recession. Additional increases may occur due to low prices in the oil and gas industries in calendar year 2017.

Median household incomes within the County are lower than the state as a whole. According to the year 2006 census, the average income in the United States was \$36,276; the state of Texas was \$34,257; while the County's was only \$29,839. The County's population has increased slightly from the 2010 census from 45,413 to an estimated 46,972 as of July 2016 (most current). It is possible that people have started moving back due to the decrease in fuel costs. According to the latest information available, the housing market has increased to a median price of a single family home in the second quarter of 2015 of \$175,700; housing prices for the state were at \$131,400. Housing prices in the vicinity of the County at the end of second quarter of 2015 were \$78,300.

Over the past ten plus years, the County has experienced a period of significant economic growth and investment. In 2004, the IAH Public Facility Corporation was formed pursuant to The Public Facility Corporation Act Chapter 303 of the Texas Local Government Code for the purpose of financing eligible criminal detention facility projects for the County. The Corporation issued Project Revenue Bonds in 2004 and in 2006 for each of the two phases of the facility construction – the principal and interest being payable solely from the revenues derived from the operation of the project. Management Training Corporation (MTC) is the contracted operator of the facility and the County presently contracts with the Department of Homeland Security Immigration and Customs Enforcement (ICE), the U.S. Marshals Service, Bureau of Prisons, and other counties for the housing of detainees within the facility. The operator is paid a fixed fee for each detainee and, in turn, it pays the County a per diem portion. This alternative revenue source allows the County to fund many of the necessary expenditures within the County's budget. The facility has provided jobs and economic stimulus, with the County's portion of contracted per diem and inmate phone revenue generating in excess of \$10,845,612 during the last ten years of operation. In 2013, the facility began to experience a decrease in ICE detainees, which significantly impacted the per diem revenue source of the County's budget. To preserve jobs and facility operations, the County agreed in February 2016 to relinquish the per diem revenue - allowing the facility to operate on a "cost plus" basis until such time that population counts recovers sufficiently. This change created a significant revenue loss for 2015 (nearly \$719,000) and no per diem revenue was budgeted for 2016. It currently appears that the numbers have improved to be stable and at near capacity. The County continues to work jointly with the facility operator to solicit agreements with other agencies to house inmates at the facility in order to offset the decrease of ICE detainees.

The County currently has A+ Stable bond ratings by Standard & Poor's. In June 2015, Moody's Investor Service issued a rating which downgraded the County to an A2 with negative outlook assigned, mostly due to the loss of revenue from the IAH detention facility. The County continues to work with its financial advisors and bond counsel to manage debt service to offset any new debt issued, with older debt and limiting the impact to the budget.

In fiscal year 2015, the Polk County Industrial Development Corporation disbanded and the County will work to re-establish organized economic development support representing County-wide interests. Through tax abatement incentives and additional support in applications for the Texas Enterprise Zone and Texas Capital Fund programs, the County will experience the positive impact of major projects currently underway; the East Texas Hydroelectric Plant, Roy O. Martin's construction of the Corrigan OSB Plant, and expansion of the Georgia Pacific plant in Camden. Efforts to retain existing business and attract new business and industry to the area serve to increase employment opportunities and strengthen the County's tax base.

The Polk County College/Commerce Center (the "Center") construction began in fiscal year 2012 and opened for its first event in August 2013. Angelina College opened the doors for the fall 2013 semester with both day and evening classes. The County financed this project (not tax supported) with an Economic Development Grant of \$4,000,000 and an additional \$3,537,864 in Disaster Recovery and Community Development Block Grant funds. Locally, additional funds were raised in the amount of \$1,755,929 and \$750,000 in support was pledged by the T.L.L. Temple Foundation. The Center provides a conference center capable of meeting local needs that were previously found only in communities located 50-60 miles away and is expected to have a very favorable impact on the local economy.

The County's expenditures related to employee health insurance premiums continue to rise over the past ten years. In 2016, the County has continued to fund the full cost of employee health insurance premiums, unlike many counties and other employers responding to rising health insurance costs by requiring employee contributions toward their insurance premium. Although no cost of living or merit increases were budgeted, the County budgeted \$2,480,544 for the full cost of employee health insurance. The County also contributed \$250,000 of the funding recommended by the actuary for the Retiree Health Benefits Trust to ensure availability of health insurance benefits to eligible County retirees and the necessary funding to meet the contribution rate determined annually by the Texas County and District Retirement System to fully fund retiree pensions.

Total fund balance (the total of the nonspendable, restricted, committed, assigned, and unassigned components of fund balance) in the general fund at year end was 47.9 percent of total general fund expenditures. This amount was above the policy guidelines set by the Court for budgetary and planning purposes (i.e., three months of general fund expenditures, approximately 25%) The year-end amount is above the minimum target set by the policy guidelines because of a \$925,232 increase of revenues over expenditures during the year ended September 30, 2016.

#### **Relevant Financial Policies**

The County has a policy that requires the adoption of a balanced annual operating budget (i.e., estimated revenues equal to or in excess of appropriations). The County had \$2,688 in budgeted revenue over expenditures. In cases where expenditures exceed appropriations, the policy allows for the appropriation of fund balance to close the gap. However, thanks to measures taken during the year to control expenditures, the County did not have to rely on any fund balance to close any operating deficit; revenues exceeded appropriations by \$925,232.

#### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the County for its comprehensive annual financial report (CAFR) for the fiscal year ended September 30, 2015. This was the fifth year that the County has achieved this prestigious award. In order to be awarded a Certificate of Achievement, the County has to publish an easily readable and efficiently organized CAFR that satisfied both generally accepted accounting principles and applicable program requirements.

A Certificate of Achievement for Excellence in Financial Reporting is valid for a period of one year only. However, we believe that our current CAFR continues to meet the Certificate of Achievement for Excellence in Financial Reporting Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The County has also received the GFOA's Distinguished Budget Presentation Award since the County's first submittal to the award program of the annual budget for the fiscal year beginning October 1, 1999. To qualify for the Distinguished Budget Presentation Award, the County's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communications device.

The preparation of this report would not have been possible without the skill, effort, and dedication of the entire Auditor's office, combined with special assistance from both the Human Resources and Treasurer Offices. We wish to thank all County departments for their assistance in providing the data necessary to

Polk County, Texas Letter of Transmittal

prepare this report. Credit also is due to the County Judge and Court for their unfailing support for maintaining the highest standards of professionalism in the management of the County's finances.

Respectfully submitted,

Chargie Mainswate\_

Margie N. Ainsworth, County Auditor



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

> Presented to Polk County Texas

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

September 30, 2015

R. Emer

**Executive Director/CEO** 

LIST OF ELECTED AND APPOINTED OFFICIALS

September 30, 2016

#### **COMMISSIONERS' COURT:**

Sydney Murphy
Robert C. Willis
Ronnie L. Vincent
Milton B. Purvis
Charles T. Overstreet

County Judge Commissioner, Precinct #1 Commissioner, Precinct #2 Commissioner, Precinct #3 Commissioner, Precinct #4

Judge, County Court at Law

#### JUDICIAL:

Lee Hon Bobbye Richards

#### District Attorney District Clerk

County Clerk

#### **COUNTY COURT AT LAW:**

Tom Brown Schelana Hock

#### JUSTICE COURTS:

Darrell Longino	Justice of Peace, Precinct #1
Sarah Arnett	Justice of Peace, Precinct #2
Robert Johnson	Justice of Peace, Precinct #3
Jamie Jones	Justice of Peace, Precinct #4

#### **LAW ENFORCEMENT:**

Kenneth Hammack Scott Hughes William "Bill" Cunningham Anthony "Ray" Myers Dana G."Bubba" Piper

#### **FINANCIAL ADMINISTRATION:**

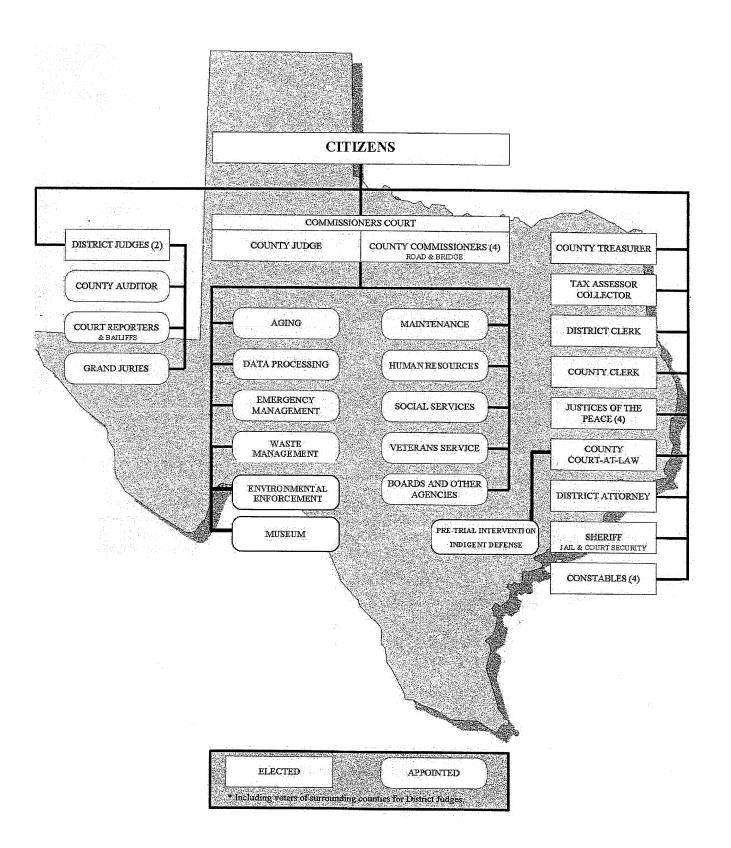
Leslie Jones Burks Terri Williams Margie Ainsworth County Sheriff Constable, Precinct #1 Constable, Precinct #2 Constable, Precinct #3 Constable, Precinct #4

Tax Assessor/Collector County Treasurer County Auditor\*

\*Designated appointed official. All others are elected.

ORGANIZATIONAL CHART

September 30, 2016



FINANCIAL SECTION



#### INDEPENDENT AUDITORS' REPORT

To the Honorable County Judge and Members of the Commissioners' Court of Polk County, Texas:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Polk County, Texas (the "County") as of and for the year ended September 30, 2016, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Houston 3210 Bingle Rd., Ste. 300 Houston, TX 77055 713.263.1123 Bellville P.O. Box 826 Bellville, TX 77418 713.263.1123 17

Austin 100 Congress Ave., Ste. 2000 Austin, TX 78701 512.381.0222 <u>All Offices</u> www.texasauditors.com info@ txauditors.com 713.263.1550 fax



We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County as of September 30, 2016, and the respective changes in financial position for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

#### Going Concern for IAH Detention Facility

IAH Public Facility Corporation (the "Corporation") has been included in the reporting entity as a discretely presented component unit. The Corporation was created under the Public Facility Corporation Act Chapter 303 (the "Act") of the Texas Local Government Code by the County in 2004 for the purpose of financing for, and on behalf of, the County-eligible jail and criminal detention facility projects and other public buildings and facilities for use by the County. Separate financial statements of the Corporation may be obtained from the County Auditor's office. The Corporation is a legal separate entity from the County and the County is not liable for the Corporation.

The accompanying financial statements have been prepared assuming that the Corporation will continue as a going concern. As discussed in the notes to the financial statements, the Corporation did not make a principal payment for its series 2004 and 2006 project revenue bonds during the 2015 and 2016 fiscal years. These conditions raise substantial doubt about the Corporation's ability to continue as a going concern. The financial statements do not include any adjustments that might result from the outcome of this uncertainty. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, budgetary comparison information, schedule of changes in net pension liability and related ratios, schedule of contributions, and schedule of funding progress, identified as Required Supplementary Information on the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Required Supplementary Information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining statements and

schedules, and statistical section are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The combining statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 29, 2017, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Belt Harris Pechacek, illp

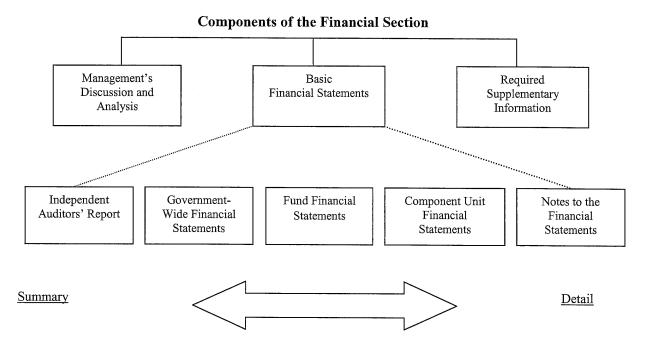
Belt Harris Pechacek, LLLP *Certified Public Accountants* Houston, Texas March 29, 2017

MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **POLK COUNTY, TEXAS** MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended September 30, 2016

The purpose of the Management's Discussion and Analysis (MD&A) is to give the readers an objective and easily readable analysis of the financial activities of Polk County, Texas (the "County") for the year ending September 30, 2016. The analysis is based on currently known facts, decisions, or economic conditions. It presents short and long-term analysis of the County's activities, compares current year results with those of the prior year, and discusses the positive and negative aspects of that comparison. Please read the MD&A in conjunction with the transmittal letter at the front of this report and the County's financial statements, which follow this section.

#### THE STRUCTURE OF OUR ANNUAL REPORT



The County's basic financial statements include (1) government-wide financial statements, (2) individual fund financial statements, and (3) notes to the financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

#### **GOVERNMENT-WIDE STATEMENTS**

The government-wide statements report information for the County as a whole. These statements include transactions and balances relating to all assets, including infrastructure capital assets. These statements are designed to provide information about cost of services, operating results, and financial position of the County as an economic entity. The Statement of Net Position and the Statement of Activities, which appear first in the County's financial statements, report information on the County's activities that enable the reader to understand the financial condition of the County. These statements are prepared using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account even if cash has not yet changed hands.

The Statement of Net Position presents information on all of the County's assets, liabilities, and deferred outflows/inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. Other non-financial factors, such as the County's property tax base and the condition of the County's infrastructure, need to be considered in order to assess the overall health of the County.

#### **POLK COUNTY, TEXAS** MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued) For the Year Ended September 30, 2016

The Statement of Activities presents information showing how the County's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows using the accrual method rather than modified accrual that is used in the fund level statements.

In the Statement of Net Position and the Statement of Activities, the County has only one type of activity:

1. *Governmental Activities* – Most of the County's basic services are reported here such as general government, administration of justice, roads and bridges, health and human services, tax administration, and interest and fiscal agent fees on long-term debt. Property tax, sales tax, charges for services, and intergovernmental revenue finance most of these activities.

The government-wide financial statements include not only the County itself (known as the primary government), but also a legally separate public corporation for which the County is financially accountable. Financial information for this component unit is reported separately from the financial information presented for the primary government itself.

The government-wide financial statements can be found after the MD&A.

#### FUND FINANCIAL STATEMENTS

Funds may be considered as operating companies of the parent corporation, which is the County. They are usually segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with finance related legal reporting requirements. The two categories of County funds are governmental and fiduciary.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains 31 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, debt service fund, road and bridge fund, and grants fund, which are considered to be major funds for reporting purposes.

The County adopts an annual appropriated budget for its general, road and bridge, debt service and select special revenue funds. Budgetary comparison schedules have been provided for the general, road and bridge, debt service, and select special revenue funds to demonstrate compliance with these budgets.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

For the Year Ended September 30, 2016

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reported in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The County maintains four fiduciary funds. The County's fiduciary activities are reported in a separate statement of fiduciary net position and statement of changes in fiduciary net position.

#### Notes to Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes are the last section of the basic financial statements.

#### **Other Information**

In addition to basic financial statements, this MD&A, and accompanying notes, this report also presents certain Required Supplementary Information (RSI). The RSI includes budgetary comparison schedules for the general fund and road and bridge fund, as well as a schedule of changes in net pension liability and related ratios and schedule of contributions for the Texas County and District Retirement System and the Polk County Retiree Healthcare Plan schedule of funding progress. RSI can be found after the notes to the basic financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve, over time, as a useful indicator of the County's financial position. Assets and deferred outflows of resources exceed liabilities and deferred inflows of resources by \$42,298,673 as of September 30, 2016. This compares to \$39,842,909 from the prior fiscal year. A portion of the County's net position, 81.9 percent, reflects its investments in capital assets (e.g., construction in progress, building, equipment, and infrastructure) less any debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the assets themselves cannot be used to liquidate these liabilities.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

For the Year Ended September 30, 2016

#### **Statement of Net Position:**

The following table reflects the condensed Statement of Net Position:

	<b>Governmental Activities</b>		
	2016		2015
\$	20 845 218	\$	17,792,572
Ψ		Ψ	58,349,972
			76,142,544
	00,502,505	<u></u>	70,142,544
	272,137		296,877
	5,643,304		1,522,633
	5,915,441		1,819,510
	40,831,845		36,040,663
	2,255,701		1,819,408
	43,087,546		37,860,071
	831,605		259,074
	831,605		259,074
	34,652,210		31,763,084
	5,766,620		5,576,469
	1,879,843		2,503,356
\$	42,298,673	\$	39,842,909
	\$	$\begin{array}{r c c c c c c c c c c c c c c c c c c c$	$\begin{array}{r c c c c c c c c c c c c c c c c c c c$

A portion of the County's net position, \$5,766,620 or 13.6 percent, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position, \$1,879,843 or 4.4 percent, may be used to meet the County's ongoing obligation to citizens and creditors.

The County had an increase to net position of \$2,455,764 for the fiscal year. During the current fiscal year, the County experienced an increase in revenue of \$1,240,552 from the prior year while also experiencing a slight increase in expenses of \$221,608. The increase in revenue is primarily attributable to the increase in operating grants and contributions, taxes, and other revenue during the year. The increase in expenses was mainly attributed to the increase in expenses associated with the salaries for the jail and inmate medical expenses.

Current assets increased by \$3,052,646 to \$20,845,218 as compared to capital assets, which increased by \$1,107,193 to \$59,457,165. Long-term liabilities increased by \$4,791,182 in fiscal year 2016 due to current year debt additions of the 2016 tax notes and capital lease obligation, along with the increase in the net pension liability.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

For the Year Ended September 30, 2016

#### **Statement of Activities:**

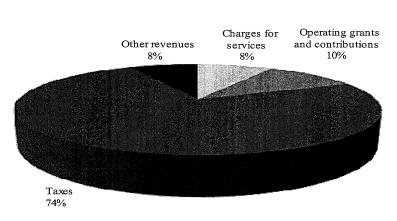
The following table provides a summary of the County's changes in net position:

	<b>Governmental Activities</b>					
	2016		2015		2015	
Revenues						
Program revenues:						
Charges for services	\$	2,566,672	\$	2,791,288		
Operating grants and contributions		3,181,552		2,688,631		
General revenues:						
Taxes		22,981,912		22,354,430		
Investment income		59,910		30,436		
Other revenues		2,304,087		1,988,796		
Total Revenues		31,094,133		29,853,581		
Expenses						
General government		8,247,032		7,183,313		
Administration of justice		11,216,535		10,950,781		
Roads and bridges		5,864,408		7,124,431		
Health and human services		1,192,366		1,044,763		
Tax administration		1,240,282		1,235,406		
Interest and fiscal agent fees						
on long-term debt		877,747		878,067		
Total Expenses		28,638,369		28,416,761		
Change in Net Position		2,455,764		1,436,820		
Beginning net position		39,842,909		38,406,089		
Ending Net Position	\$	42,298,673	\$	39,842,909		

## POLK COUNTY, TEXAS MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

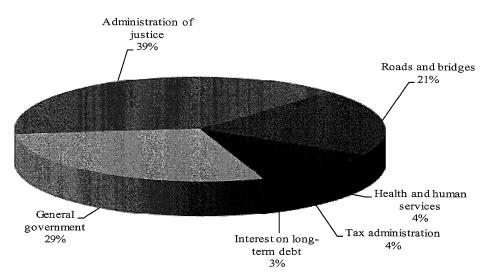
For the Year Ended September 30, 2016

Graphic presentations of selected data from the summary tables follow to assist in the analysis of the County's activities.



#### **Governmental Revenues**

Total governmental revenues increased by \$1,240,552 from the prior year. This increase is primarily the result of an increase in operating grants and contributions received by the County and sales tax revenue due to the economic recovery in the area. Additionally, the County also experienced an increase in other revenue which was due to reimbursement received from ICE for the IAH Public Facility Corporation.



#### **Governmental Expenses**

Governmental expenses increased by \$221,608 from the prior year. The increase in expenses was mainly attributed to an increase in administration of justice expenses associated with increases in salaries and benefits in the jail, as well as an increase in medical expenses for inmates.

MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

For the Year Ended September 30, 2016

#### FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, fund accounting is used to demonstrate and ensure compliance with finance-related legal requirements.

**Governmental Funds** – The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the County's net resources available for spending at the end of the year.

The County's governmental funds reflect a combined fund balance of \$16,450,910. Of this, \$63,588 is restricted for debt service, \$838,925 is restricted for endowments/trusts, \$3,167,349 is restricted for road and bridge, \$20,360 is restricted for grants, \$1,676,253 is restricted for special projects, and \$1,556,657 is restricted for capital projects. The County has also assigned \$762,472 for post closure care costs. The amount of unassigned fund balance is \$8,365,306.

There was an increase in the combined fund balance of \$2,674,090 from the prior year. The largest increases in fund balances are in the general and nonmajor funds of \$925,232 and \$1,679,160, respectively. These increases in fund balance are related to increases in both property and sales tax revenue. The increase in property taxes can be attributed to the increase in property values, while the increase in sales tax is attributed to due to the economic recovery in the area.

The fund balance of the general fund had an increase of \$925,232, with an ending fund balance of \$8,365,306. This change can be attributed to an increase in tax revenues. The County's fund balance policy for the general fund is to maintain a minimum balance of 25 percent of average yearly expenditures. Unassigned fund balance for the general fund is in compliance with the policy.

There was an increase of \$17,600 in the debt service fund providing an ending fund balance of \$826,060. Debt service payments totaled \$3,656,887 for the year, which is a slight increase from prior year.

The road and bridge fund had an increase in fund balance of \$61,648, which brings the ending fund balance to \$3,167,349. The increase was primarily due to a decrease in road material purchased during the year for ongoing projects.

There was an increase in grant revenues and expenditures when compared to the prior year in the grant fund. This was a result of an increase in monies received from the Texas General Land Office for Hurricane Ike recoveryrelated expenditures and local funds provided by the County to complete ongoing grant related projects. There was a decrease in transfers related to the County portion of the grant related expenditures. The end result was a decrease in fund balance of \$9,550 in the grants fund.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

General fund expenditures were under the final budget by \$368,925. This is due to positive expenditure variances in all departments.

During the 2016 year, the Commissioners' Court amended the budget for the following purposes:

- To re-appropriate monies to pay for commitments in the form of encumbrances established prior to September 30, 2016, but not paid by that date;
- To appropriate monies from other governmental units received in year 2016;
- To re-appropriate monies within or between departments; and

MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

For the Year Ended September 30, 2016

• To reflect department year end projections.

#### CAPITAL ASSETS

At the end of the year, the County's governmental activities had invested \$59,457,165 in a variety of capital assets and infrastructure (net of accumulated depreciation). This represents a net increase of \$1,107,193.

Major capital asset events during the current year included the following:

- Construction in progress for various Texas General Land Office projects
- Construction in progress for the energy savings project
- Twelve large equipment purchases for road and bridge funds use
- Sheriff's office communication equipment

More detailed information about the County's capital assets is presented in note III.C to the financial statements.

#### LONG-TERM DEBT

At the end of the year, the County reported total bonds, certificates of obligation, tax notes, and capital leases of \$26,056,326. The County issued \$2,120,000 in general obligation bonds, \$145,000 in tax notes, and \$1,307,326 in capital lease obligations during fiscal year 2016.

More detailed information about the County's long-term liabilities is presented in note III.D to the financial statements.

The County's bonds have an A+ stable bond rating by Standard & Poors. Moody's Investor Service issued a rating update in June 2015 which downgraded the County from A1 to A2 with a negative outlook assigned, mostly as a result of the uncertainty surrounding revenue from the IAH detention facility.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

Economic conditions in the County increased in FY2016. Walmart re-opened in November 2015, after closing earlier in April 2015. Walmart had closed its doors with no warning and made the announcement the store would be closed for 6 to 8 months for plumbing repairs and remodeling. Sales tax revenue was expected to drop, but revenues actually came in at \$210,139 above the \$1,999,961 budgeted sales tax revenue for FY2015. The County budgeted \$2,159,169 in sales tax revenue for FY2016 and received \$2,470,991 for a total of \$311,822 above the budgeted amount. The FY2016 sales tax revenue increased \$260,291 above FY2015 sales tax revenue of \$2,210,700. The County has budgeted \$2,342,305 in sales tax revenue for FY2017, which is consistent with statewide trends reported by the Texas State Comptroller.

The FY2017 budget for current property taxes is expected to generate \$18,157,170 in revenues, while delinquent taxes (levied, but not collected while current) are expected to generate \$1,000,000. In comparison to last year's, projections, combined County ad valorem tax revenue will realize an estimated decrease of \$3,053 due to revenue lost to tax freezes and other exemptions.

2006 construction of the IAH Secure Adult Detention Facility (the "Facility") was financed through the IAH Public Facility Corporation at no cost to the County. The Facility is predominantly occupied by federal inmates of the U.S. Marshals and Immigration and Customs Enforcement (ICE). The Facility has provided jobs and economic stimulus, with the County's portion of contracted per diem and inmate phone revenue generating in excess of \$10,845,612, during the last ten years of operation. In FY2013, the Facility began to experience a decrease in ICE detainees, which impacted the revenue source of the County's budget through FY2015. To

## **POLK COUNTY, TEXAS** MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued) For the Year Ended September 30, 2016

preserve jobs and Facility operations, the County agreed in February 2015 to relinquish the per diem revenue allowing the facility to operate on a "cost plus" basis until such time that population counts recovers sufficiently. This change created a significant revenue loss for FY2015 (nearly \$719,000) and required the County's attention in budgeting for FY2016. The County continues to work jointly with the Facility operator to solicit agreements with other agencies to house inmates at the Facility in order to offset the decrease of ICE detainees. It appears the numbers have improved to be stable and at near capacity. No per diem revenues were budgeted for FY2017, but inmate phone system revenue was budgeted at an estimated \$135,000. In November 2015, the County agreed to extend the forbearance through February 2017, with an expiration date of April 1, 2017. The forbearance agreement has been since been extended to June 1, 2017.

Although the former Polk County Industrial and Economic Development Corporation disbanded in 2015, the County continues work to re-establish organized economic development support representing County-wide interests. Through tax abatement incentives and additional support in applications for the Texas Enterprise Zone and Texas Capital Fund programs, the County is experiencing the positive impact of major projects currently underway: the East Texas Hydroelectric Plant, Roy O. Martin's construction of the Corrigan OSB Plant, and expansion of the Georgia Pacific plant in Camden. Efforts to retain existing business and attract new business and industry to the area serve to increase employment opportunities and strengthen the County's tax base.

### CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the County's finances. Questions concerning this report or requests for additional financial information should be directed to Margie Ainsworth, County Auditor, Polk County, 602 East Church Street, Suite 108, Livingston, Texas 77351.

**BASIC FINANCIAL STATEMENTS** 

## STATEMENT OF NET POSITION

September 30, 2016

Primarv

			Primary		
			Government		
		G	overnmental		Component
			Activities		Unit
Assets					
Cash and cash equivalents		\$	17,173,751	\$	6,675,369
Investments			-		1,655,930
Receivables, net			3,671,124		1,923,616
Due from other units			343		-
	<b>Total Current Assets</b>	<b>.</b>	20,845,218		10,254,915
Capital assets:					
Nondepreciable capital assets			9,119,026		330,346
Capital assets, net of accumulated depreciation			50,338,139		18,501,451
1 1			59,457,165		18,831,797
	<b>Total Assets</b>		80,302,383		29,086,712
<b>Deferred Outflows of Resources</b>					
Deferred charge on refunding			070 107		
Deferred outflows - pensions			272,137		-
Deferred outflows - pensions			5,643,304		-
		<b>.</b>	5,915,441		-
Liabilities					
Current liabilities:					
Accounts payable and accrued liabilities			1,760,229		5,612,108
Accrued interest payable			112,750		1,874,660
Due to other units			382,722		-
	<b>Total Current Liabilities</b>		2,255,701		7,486,768
Noncurrent liabilities:					
Long-term liabilities due within one year			3,879,482		6,145,000
Long-term liabilities due in more than one year			36,952,363		31,988,990
			40,831,845	ki-	38,133,990
	<b>Total Liabilities</b>		43,087,546		45,620,758
<b>Deferred Inflows of Resources</b>					
Deferred inflows - pensions			831,605		_
r			051,005		
Net Position					
Net investment in capital assets			34,652,210		(18,107,273)
Restricted for:					
Debt service			63,588		-
Endowments/trusts:					
Expendable			838,925		-
Road and bridge			3,167,349		-
Grants			20,360		-
Special projects			1,676,253		-
Capital projects			145		-
Unrestricted			1,879,843		1,573,227
	<b>Total Net Position</b>	\$	42,298,673	\$	(16,534,046)
				-	

## STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2016

				Program Revenues				
Functions/Programs		Expenses		Charges for Services	(	Operating Grants and ontributions		
Primary Government:				· · · · · · · · · · · · · · · · · · ·				
Governmental Activities:								
General government	\$	8,247,032	\$	1,976,516	\$	2,531,783		
Administration of justice		11,216,535		336,248		81,104		
Roads and bridges		5,864,408		108,232		148,852		
Health and human services		1,192,366		145,676		419,813		
Tax administration		1,240,282		-		-		
Interest and fiscal agent fees								
on long-term debt		877,747		-		-		
<b>Total Governmental Activities</b>		28,638,369		2,566,672	Particular State	3,181,552		
Total Primary Government	\$	28,638,369	\$	2,566,672	\$	3,181,552		
IAH Public Facility Corporation	<b></b>	100-1-11	<b>•</b>					
Detention facility	\$	10,871,544	\$	14,716,483	\$	-		
Interest and fiscal agent fees								
on long-term debt		2,652,758		-				
Total Component Unit	\$	13,524,302	\$	14,716,483	\$	-		

#### **General Revenues:**

Property taxes Sales taxes Other taxes Investment income Other revenues

**Total General Revenues** 

**Change in Net Position** 

Beginning net position

**Ending Net Position** 

Net (Expense) Revenue and Changes in Net Position	
Governmental Activities	Component Unit
Activities	
\$ (3,738,733)	\$ -
(10,799,183)	-
(5,607,324)	-
(626,877)	-
(1,240,282)	-
(877,747)	-
(22,890,145)	-
(22,890,145)	-
_	3,844,939
	5,044,959
-	(2,652,758)
	1,192,182
19,168,536	_
2,470,991	-
1,342,385	-
59,910	2,506
2,304,087	-
25,345,909	2,506
2,455,764	1,194,688
39,842,909	(17,728,734)
\$ 42,298,673	\$ (16,534,046)

## BALANCE SHEET GOVERNMENTAL FUNDS September 30, 2016

	 General		Debt Service	Road and Bridge	 Grants
Assets Cash and cash equivalents Receivables, net Due from other funds	\$ 6,776,984 2,025,063 1,535,479	\$	810,369 476,286 7,410	\$ 3,562,165 525,719 8,501	\$ 1,557,631 540,148 -
Due from other units Total Assets	\$ 343 10,337,869	\$	- 1,294,065	\$ 4,096,385	\$ 2,097,779
Liabilities					
Accounts payable and accrued liabilities Due to other units	\$ 663,733 13,637	\$	784 -	\$ 308,026 116,128	\$ 570,503
Due to other funds Total Liabilities	 15,871 693,241		<u>68</u> 852	 424,154	 1,506,916 2,077,419
<b>Deferred Inflows of Resources</b>					
Unavailable revenue - property taxes	 1,279,322	<u> </u>	467,153	 504,882	 
<u>Fund Balances</u> Restricted:					
Debt service	-		63,588	-	-
Road and bridge	-		-	3,167,349	-
Grants	-		-	-	20,360
Special projects	-		-	-	-
Capital projects	-		-	-	-
Endowments/trusts Assigned:	-		-	-	-
Post closure care costs			762,472		
Unassigned	8,365,306		702,472	-	-
Total Fund Balances	 8,365,306		826,060	 3,167,349	 20,360
Total Liabilities, Deferred Inflows of of Resources, and Fund Balances	\$ 10,337,869	\$	1,294,065	\$ 4,096,385	\$ 2,097,779

	Nonmajor overnmental	G	Total overnmental Funds
\$	4,466,602 103,908 26	\$	17,173,751 3,671,124 1,551,416 343
\$	4,570,536	\$	22,396,634
\$	217,183 252,957 28,561 498,701	\$	1,760,229 382,722 1,551,416 3,694,367
<u> </u>	<u> </u>		2,251,357
	- 1,676,253 1,556,657 838,925		63,588 3,167,349 20,360 1,676,253 1,556,657 838,925
	4,071,835		762,472 8,365,306 16,450,910
\$	4,570,536	\$	22,396,634

## **RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO**

## THE STATEMENT OF NET POSITION

September 30, 2016

Fund balances - total governmental funds	\$ 16,450,910
Adjustments for the Statement of Net Position:	
Capital assets used in governmental activities are not current financial	
resources and, therefore, not reported in the governmental funds.	
Nondepreciable capital assets	9,119,026
Depreciable capital assets, net	50,338,139
Other long-term assets are not available to pay for current period	
expenditures and, therefore, are deferred in the governmental funds.	
Deferred revenue	2,251,357
Deferred outflows and deferred inflows related to pension activity are not current	
financial resources and, therefore, not reported in the governmental funds.	
Deferred outflows - pensions	5,643,304
Deferred inflows - pensions	(831,605)
Long-term liabilities, including bonds payable, are not due and payable	
in the current period and, therefore, are not reported in the governmental funds.	
Accrued interest payable	(112,750)
Deferred charge on refunding	272,137
Long-term liabilities due within one year	(3,879,482)
Long-term liabilities due in more than one year	(36,952,363)
Net Position of Governmental Activities	\$ 42,298,673

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

**GOVERNMENTAL FUNDS** 

For the Year Ended September 30, 2016

		General	Debt Service	Road and Bridge	Grants
Revenues	<u> </u>			 ŭ	 
Property taxes	\$	11,291,700	\$ 3,668,758	\$ 4,248,504	\$ -
Sales taxes		2,470,991	-	-	-
Other taxes		326,750	-	982,365	-
Fines and forfeitures		530,215	-	108,232	-
Charges for services		1,257,180	-	-	-
Intergovernmental		517,287	-	148,852	2,014,496
Licenses and permits		174,746	-	-	-
Investment income		47,364	2,199	6,166	-
Other revenue		1,605,773	-	386,098	-
Total Revenues		18,222,006	 3,670,957	 5,880,217	 2,014,496
<u>Expenditures</u>					
Current:					
General government		4,831,263	-	-	2,024,046
Administration of justice		10,364,874	-	-	-
Roads and bridges		-	-	5,667,284	-
Health and human services		678,384	-	-	-
Tax administration		1,221,446	-	-	-
Debt service:					
Principal		-	2,900,000	862,198	-
Interest and fiscal charges		-	756,887	20,777	-
Debt issuance costs		16,913	-	-	-
Capital outlay		358,798	-	1,439,954	-
<b>Total Expenditures</b>		17,471,678	 3,656,887	 7,990,213	 2,024,046
Excess (Deficiency) of					
Revenues Over (Under) Expenditures		750,328	14,070	(2,109,996)	(9,550)
Other Financing Sources (Uses)					
Transfers in		242,567	3,530	10,024	-
Transfers (out)		(122,663)	-	(26,706)	-
Debt issued		55,000	-	1,397,326	-
Sale of capital assets		-	 -	 791,000	-
<b>Total Other Financing Sources</b>		174,904	 3,530	 2,171,644	 
Net Change in Fund Balances		925,232	17,600	61,648	(9,550)
Beginning fund balances		7,440,074	 808,460	 3,105,701	 29,910
Ending Fund Balances	\$	8,365,306	\$ 826,060	\$ 3,167,349	\$ 20,360

Nonmajor Governmental	Total Governmental Funds
\$ -	\$ 19,208,962
φ -	2,470,991
33,270	1,342,385
19,220	657,667
477,079	1,734,259
500,917	3,181,552
-	174,746
4,181	59,910
312,216	2,304,087
1,346,883	31,134,559
413,152	7,268,461
310,246	10,675,120
-	5,667,284
394,815	1,073,199
-	1,221,446
-	3,762,198
-	777,664
41,120	58,033
521,638	2,320,390
1,680,971	32,823,795
(334,088)	(1,689,236)
114,214	370,335
(220,966)	(370,335)
2,120,000	3,572,326
-	791,000
2,013,248	4,363,326
1,679,160	2,674,090
2,392,675	13,776,820
\$ 4,071,835	\$ 16,450,910

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ending September 30, 2016

Net changes in fund balances – total governmental funds	\$ 2,674,090
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement	
of Activities, the cost of those assets is allocated over their estimated useful lives and	
reported as depreciation expense.	
Capital outlay	3,986,485
Depreciation expense	(2,052,337)
Capital retirements, net	(826,955)
Revenues in the Statement of Activities that do not provide current financial resources are	
not reported as revenues in the funds.	
Deferred revenue	(40,426)
Net pension liability and deferred outflows and deferred inflows related to	
the County's pension plan are not reported in the governmental funds.	
Net pension liability	(3,947,623)
Deferred outflows - pensions	4,120,671
Deferred inflows - pensions	(572,531)
Bonds and note proceeds provide current financial resources to governmental funds,	
but issuing debt increases long-term liabilities in the Statement of Net Position.	
Principal payment	3,762,198
Debt issuance	(3,572,326)
Changes to bond premiums	60,289
Amortization of deferred charges	(24,740)
Landfill closure and post closure	(232,834)
Some expenses reported in the Statement of Activities do not require the use of current	
financial resources and, therefore, are not reported as expenditures in the governmental	
funds. This adjustment reflects the net change in interest payable on the accrual basis	
of accounting and the net change in OPEB obligation and compensated absences.	
Accrued interest payable	(17,311)
Net OPEB obligation	(872,481)
Compensated absences	 11,595
Change in Net Position of Governmental Activities	\$ 2,455,764

## **POLK COUNTY, TEXAS** STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS September 30, 2016

			tiree Health nefit Trust	<b>.</b>	Agency
<u>Assets</u> Cash and cash equivalents Due from other units	Total Assets	\$ \$	1,211,646 13,637 1,225,283	\$ \$	5,569,507 - 5,569,507
<u>Liabilities</u> Due to other units	Total Liabilities	\$	8,298 8,298	\$ \$	5,569,507 5,569,507
<u>Net Position</u> Held in trust for other post employment benefits		\$	1,216,985		

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

### FIDUCIARY FUNDS

For the Year Ended September 30, 2016

		Retiree Health Benefit Trust	
Additions			
Employer contributions		\$	259,525
Other revenue			55,808
Investment income			4,363
	<b>Total Additions</b>	\$	319,696
Deductions Benefits		\$	125,696
	<b>Total Deductions</b>		125,696
	Change in Net Position		194,000
Beginning net position			1,022,985
	Ending Net Position	\$	1,216,985

NOTES TO FINANCIAL STATEMENTS

For the Year Ended September 30, 2016

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

Polk County, Texas (the "County") is an independent government entity created in 1846 from Liberty County by an act of the Texas Legislature. The County is governed by Commissioners' Court, composed of four County Commissioners and the County Judge, all of whom are elected officials.

The County's financial statements include the accounts of all County operations. The County provides a vast array of services including administration of justice, health and human services, public improvements, and general administration.

Considerations regarding the potential for inclusion of other entities, organizations, or functions in the County's financial reporting entity are based on criteria prescribed by generally accepted accounting principles. These same criteria are evaluated in considering whether the County is a part of any other governmental or other type of reporting entity. The overriding elements associated with prescribed criteria considered in determining that the County's financial reporting entity status is that of a primary government are that it has a separately elected governing body, it is legally separate, and it is fiscally independent of other state and local governments. Additionally, prescribed criteria under generally accepted accounting principles include considerations pertaining to organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

### **Discretely Presented Component Unit**

### IAH Public Facility Corporation

IAH Public Facility Corporation (the "Corporation") has been included in the reporting entity as a discretely presented component unit. The Corporation was created under the Public Facility Corporation Act Chapter 303 (the "Act") of the Texas Local Government Code by the County in 2004 for the purpose of financing for, and on behalf of, the County-eligible jail and criminal detention facility projects and other public buildings and facilities for use by the County. The Board of Directors is appointed by and serves at the discretion of the Commissioners' Court of the County. Commissioners' Court approval is required for annual budgets and bonded debt issuance. Separate financial statements of the Corporation may be obtained from the County Auditor's office.

### **B.** Government-Wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government and its component unit. All fiduciary activities are reported only in the fund financial statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, of which the County has none. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

### C. Basis of Presentation – Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds. Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the various other functions of the County. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### **D.** Basis of Presentation – Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category - governmental and fiduciary - are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The County reports the following governmental funds:

The general fund is used to account for and report all financial resources not accounted for and report in another fund. The principal sources of revenues include local property taxes, licenses and permits, fines and forfeitures, and charges for services. Expenditures include general government, administration of justice, health and human services, and tax administration. The general fund is always considered a major fund for reporting purposes.

The *debt service fund* is used to account for and report financial resources that are restricted. committed, or assigned to expenditure for principal and interest. The primary source of revenue for debt service is local property taxes. The debt service fund is considered a major fund for reporting purposes.

The special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

The following special revenue funds are considered major funds for reporting purposes:

Road and bridge fund - This fund is used to account for revenues of property taxes levied and vehicle registration fees. Uses of funds are restricted for the maintenance of roads, bridges, and the operations of related facilities. All precinct operations, as well as permanent road monies, are accounted for in this fund.

Grants fund – This fund is used to account for various grants received by the County that are not reported in a separate fund.

The remaining special revenue funds are considered nonmajor funds for reporting purposes.

The *capital projects funds* are used to account for and report financial resources that are

restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The college and commerce center and energy savings funds are considered nonmajor funds for reporting purposes.

*Permanent funds* are governmental funds that are used to account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs.

The County has the following permanent fund, which is considered a nonmajor fund for reporting purposes:

*Permanent school fund* – This fund was established from proceeds received from the sale of lands granted by the State of Texas for educational purposes. Earnings from this fund, other than oil royalties, accrue directly to the available school fund. Oil royalties are deposited to the permanent school fund, which increases the principal.

Additionally, the County reports the following fund types:

The *fiduciary funds* account for assets held by the government in a trustee capacity or as an agent on behalf of others. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The County has the following types of fiduciary funds:

The *retiree health benefit trust fund* accounts for the funds held in trust for the health care benefit payments for the qualified retired employees of the County.

The *agency funds* are custodial in nature and do not present results of operations or have a measurement focus. Agency funds are accounted for using the accrual basis of accounting. These funds are used to account for assets that the County holds for others in an agency capacity. The County's agency funds include the following:

*County clerk's probate trust fund* – Registry funds that are in the custody of the County clerk until a court order determines the disposition of such funds are accounted for in this fund.

District clerk's trust fund – Registry funds that are in the custody of the District clerk until a court order determines the disposition of such funds are accounted for in this fund.

*Tax assessor collector's fund* – Tax collections are deposited intact in the tax collector's agency accounts pending distribution.

During the course of operations, the County has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund

financial statements, these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

### E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide and fiduciary fund financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales tax, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). All other revenue items are considered to be measurable and available only when cash is received by the County.

## F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

#### 1. Cash and Cash Equivalents

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

## Polk County, Texas

NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2016

### 2. Investments

The County reports all investments at fair market value, except for certain investment pools and money market investments. Money market investments, which are short-term highly liquid debt instruments that may include U.S. Treasury and agency obligations, are reported at amortized cost. The investment pool operates in accordance with appropriate state laws and regulations and is reported at amortized cost.

The Public Funds Investment Act, Chapter 2256 of the Texas Government Code authorizes the County to invest in:

Direct obligations of U.S. Government or U.S. Government agencies Fully collateralized certificates of deposit Fully collateralized repurchase agreements Securities Lending Program that meets requirements of 2256.0115 Money market mutual funds that meet certain criteria Bankers' acceptances Commercial paper that meets certain criteria Guaranteed investment contracts that meet the requirements of 2256.015 for bond proceeds Statewide investment pools

### 3. Inventories and Prepaid Items

The costs of governmental fund inventories are recorded as expenditures when the related liability is incurred (i.e., the purchase method). Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

#### 4. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental activities column in the government-wide financial statements. In accordance with GASB Statement No. 34, infrastructure has been capitalized retroactively. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of three years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Major outlays for capital assets and improvements are capitalized as projects are constructed.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

## **POLK COUNTY, TEXAS** NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2016

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful years.

Asset Description	Estimated Useful Life
Infrastructure	10 to 45 years
Buildings	20 to 50 years
Improvements other than buildings	5 to 30 years
Equipment	3 to 25 years

The costs of a significant portion of capital assets have been estimated based on management's estimated historical cost.

### 5. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The County has four items that qualify for reporting in this category on the government-wide Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. A deferred outflow of resources is recognized as a result of the change in actuarial assumptions related to the County's defined benefit pension plan. This amount is deferred charge has been recognized for the difference between the projected and actual investment earnings on the pension plan assets. This amount is deferred and amortized over a period of five years. A deferred charge has been recognized for employer pension plan contributions that were made subsequent to the measurement date through the end of the County's fiscal year. This amount is deferred and recognized as a reduction to the net pension liability during the measurement period in which the contributions were made.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The County has one item that qualifies for reporting in this category in the government-wide Statement of Net Position. Deferred charges have been recognized as a result of differences between the actuarial expectations and the actual economic experience related to the County's defined benefit pension plan. This amount is deferred and amortized over the average of the expected service lives of pension plan members. At the fund level, the County has only one type of item, which arises only under a modified accrual basis of accounting, that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes. This amount is deferred and recognized as an inflow of resources in the period that the amount becomes available.

### 6. Compensated Employee Absences

It is the County's policy to not allow employees to accumulate earned but unused holiday, vacation, and compensatory time. Certain allowances are made for holiday time for law enforcement personnel and extensions can be granted by the employee's supervising elected official or Department head. No liability is reported for unpaid accumulated sick leave since it does not vest. Employees are allowed to

maintain an accrual of up to 480 hours of sick leave although it is not compensated on termination. Vacation, compensatory time, and holiday pay that is expected to be liquidated with expendable, available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it when it matures or becomes due. Amounts of vested or accumulated vacation leave and compensatory time that are not expected to be liquidated with expendable, available financial resources are maintained separately and represent a reconciling item between the fund and government-wide presentations.

## 7. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method, if material. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

The property tax rate is allocated each year between the general, road and bridge, and debt service funds. The full amount estimated to be required for debt service on general obligation debt is provided by the tax along with the interest earned in the debt service fund.

Assets acquired under the terms of a capital lease are recorded as liabilities and capitalized in the government-wide financial statements at the present value of net minimum lease payments at inception of the lease. In the year of acquisition, capital lease transactions are recorded as other financing sources and as capital outlay expenditures in the applicable fund. Lease payments representing both principal and interest are recorded as expenditures in the road and bridge fund upon payment with an appropriate reduction of principal recorded in the government-wide financial statements.

### 8. Net Position Flow Assumption

Sometimes the County will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

### 9. Fund Balance Flow Assumptions

Sometimes the County will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the County's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance is depleted first,

## **POLK COUNTY, TEXAS** NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2016

followed by assigned fund balance. Unassigned fund balance is applied last.

### **10. Fund Balance Policies**

Fund balances of governmental funds are reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The County itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

Amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact are classified as nonspendable fund balance. Amounts that are externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions are classified as restricted.

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the County's highest level of decision-making authority. The Commissioners' Court is the highest level of decision-making authority for the County that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as committed. Based on the County policy, the Commissioners' Court may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

The County must maintain a minimum of 25 percent of expenditures in unassigned fund balance in the general fund.

### 11. Estimates

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

### 12. Pensions

For the purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Texas County District Retirement System (TCDRS) and additions to/deductions from TCDRS's fiduciary net position have been determined on the same basis as they are reported by TCDRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2016

#### G. Revenues and Expenditures/Expenses

#### 1. Program Revenues

Amounts reported as *program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

### 2. Property Taxes

Property taxes are recorded as revenue when levied for the current year and are due, payable, and collected in the current year. Uncollected amounts at year end are reported as deferred revenue. Delinquent property taxes collected within 60 days subsequent to year end were not considered material.

The property tax calendar dates are:

Levy date and due date – October 1 Collection dates – October 1 through January 31 Lien date – February 1

The County bills and collects its own taxes and those for certain government entities within the County. Collections of the property taxes and subsequent remittances to the proper entities are accounted for in the tax assessor's agency fund. Tax collections deposited for the County are distributed on a periodic basis to the general, road and bridge, and debt service funds of the County. This distribution is based upon the tax rate established for each fund by order of the Commissioners' Court for the tax year for which the collections are made.

The appraisal of property within the County is the responsibility of the County-wide appraisal district, which is required under the property tax code to assess all property within the appraisal district on the basis of 100 percent of its appraised value, and is prohibited from applying any assessment ratios. The appraisal district must review the value of the property within the County every three years unless the County, at its own expense, requires more frequent reviews. The County may challenge the appraised values through various appeals and, if necessary, legal action. Under this legislation, the County sets tax rates on County property.

### II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

The original budget is adopted by the Commissioners' Court prior to the beginning of the fiscal year. The legal level of control is at the department level in the general fund and road and bridge fund. The debt service fund's legal level of control is at the fund level. The remaining special revenue funds with adopted budgets are: County and district court technology, courthouse security, law library, aging, County records management, County clerk records preservation, hotel/motel tax, justice court technology, available school, district attorney collection, district clerk records preservation, waste management, jail commissary, district attorney special, justice court building security, permanent school, pre-trial intervention program, Sheriff federal revenue sharing, and drug forfeiture. The legal level control for these special revenue funds is at the fund level. Although budgets are adopted annually for these special revenue funds, they are not subject to performance measurement. Management may not

amend the budget without the approval of Commissioners' Court.

Appropriations lapse at the end of the year for all funds. Budgets are adopted on a generally accepted accounting principles basis for all budgeted funds except for the college and commerce center and energy saving funds, which adopt project length budgets. Several supplemental budget appropriations were made for the year ended September 30, 2016.

### **III. DETAILED NOTES ON ALL FUNDS**

#### A. Deposits and Investments

As of September 30, 2016, the County had the following investments:

Investment Type	 Value	Weighted Average Maturity (Years)
TexPool	\$ 11,034,148	0.00
Texas CLASS	85,397	0.00
Total	\$ 11,119,545	
Portfolio weighted averag	0.00	

*Interest rate risk.* In accordance with its investment policy, the County manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio to five years or less.

*Credit risk.* State law and the County's investment policy limit investments to obligations of states, agencies, counties, cities, and other political subdivisions of any state rated as to investment quality by a nationally recognized investment rating firm not less than "A" or its equivalent. Further, commercial paper must be rated not less than "A-1" or "P-1" or an equivalent rating by at least two nationally recognized credit rating agencies. As of September 30, 2016, the County's investments in TexPool and Texas CLASS were rated "AAAm" by Standard & Poor's.

*Custodial credit risk* – *deposits*. In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County's investment policy requires funds on deposit at the depository bank to be collateralized by securities and FDIC insurance. As of September 30, 2016, bank balances did not exceed the market values of pledged securities and FDIC insurance.

### **TexPool**

TexPool was established as a trust company with the Treasurer of the State of Texas as trustee, segregated from all other trustees, investments, and activities of the trust company. The State Comptroller of Public Accounts exercises oversight responsibility over TexPool. Oversight includes the ability to significantly influence operations, designation of management, and accountability for fiscal matters. Additionally, the State Comptroller has established an advisory board composed of both participants in TexPool and other persons who do not have a business relationship with TexPool. The advisory board members review the investment policy and management fee structure. Finally, Standard & Poor's rates TexPool "AAAm". As a requirement to maintain the rating, weekly portfolio information must be submitted to Standard & Poor's, as well as to the office of the Comptroller of Public Accounts for review.

TexPool is an external investment pool measured at amortized cost. In order to meet the criteria to be recorded at amortized cost, the investment pool must transact at a stable net asset value per share and maintain certain maturity, quality, liquidity, and diversification requirements within TexPool. TexPool transacts at a net asset value of \$1.00 per share, has weighted average maturities of 60 days or less and weighted average lives of 120 days or less, investments held are highly rated by nationally recognized statistical rating organizations, have no more than five percent of portfolio with one issuer (excluding U.S. government securities), and can meet reasonably foreseeable redemptions. TexPool has a redemption notice period of one day and may redeem daily. TexPool's authority may only impose restrictions on redemptions in the event of a general suspension of trading on major national markets, general banking moratorium, or a national state of emergency that affects TexPool's liquidity.

## Texas CLASS

The Texas Cooperative Liquid Assets Securities System Trust-Texas (CLASS) is a public funds investment pool under Section 2256.016 of the Public Funds Investment Act, Texas Government Code, as amended (the "Act"). CLASS is created under an Amended and Restated Trust Agreement, dated as of December 14, 2011 (the "Agreement"), among certain Texas governmental entities investing in the CLASS (the "Participants"), with Cutwater Investor Services Corporation as program administrator and Wells Fargo Bank Texas, NA as custodian. CLASS is not SEC registered and is not subject to regulation by the State of Texas. Under the Agreement, however, CLASS is administered and supervised by a seven-member board of trustees (the "Board"), whose members are investment officers of the Participants, elected by the Participants for overlapping two-year terms. In the Agreement and by resolution of the Board, CLASS has contracted with Cutwater Investors Service Corporation to provide for the investment and management of the public funds of CLASS. Separate financial statements for Texas CLASS may be obtained from CLASS' website at www.texasclass.com.

CLASS operates in compliance with the PFIA. CLASS is measured at amortized cost. It has a redemption notice of one day that may be redeemed daily. CLASS may only impose restrictions on redemptions in the event of a general suspension of trading on major national markets, general banking moratorium, or a national state of emergency that affects the CLASS's liquidity. The County has no unfunded commitments related to CLASS.

### **B.** Receivables

The following comprise receivable balances at year end:

				]	Road and				
	 General	De	bt Service		Bridge	Grants	N	lonmajor	Total
Property taxes	\$ 1,279,323	\$	467,153	\$	504,883	\$ -	\$		\$ 2,251,359
Other taxes	404,179		-		-	-		-	404,179
Other	 341,561		9,133		20,836	540,148		103,908	1,015,586
	\$ 2,025,063	\$	476,286	\$	525,719	\$ 540,148	\$	103,908	\$ 3,671,124

## NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2016

## C. Capital Assets

A summary of changes in capital assets for the year ended September 30, 2016 is as follows:

	Beginning Balance		Increases	(	Decreases)		Ending Balance
<b>Governmental Activities</b>				<u> </u>			
Capital assets not being depreciated:							
Land	\$ 1,574,713	\$	-	\$	-	\$	1,574,713
Construction in progress	 6,095,536		2,297,841		(849,064)		7,544,313
Total capital assets not							
being depreciated	7,670,249		2,297,841		(849,064)		9,119,026
Other capital assets:							
Infrastructure	90,929,969		-		-		90,929,969
Buildings	44,779,014		-		-		44,779,014
Improvements	1,998,396		849,054		-		2,847,450
Equipment	 15,358,854		1,688,654		(1,259,763)		15,787,745
Total other capital assets	 153,066,233		2,537,708		(1,259,763)		154,344,178
Less accumulated depreciation for:							······································
Infrastructure	(86,977,724)		(75,917)		-		(87,053,641)
Buildings	(4,744,621)		(837,075)		-		(5,581,696)
Improvements	(1,355,053)		(98,031)		-		(1,453,084)
Equipment	 (9,309,112)		(1,041,314)		432,808		(9,917,618)
Total accumulated depreciation	 (102,386,510)		(2,052,337)		432,808		(104,006,039)
Other capital assets, net	50,679,723		485,371		(826,955)		50,338,139
Capital Assets, Net	\$ 58,349,972	\$	2,783,212	\$	(1,676,019)		59,457,165
			I	less a	ssociated debt		(26,633,604)
		Plus deferred charge on refunding					272,137
			Plus uns	pent l	oond proceeds		1,556,512
Total accumulated depreciation Other capital assets, net Governmental Activities Capital Assets, Net	\$	\$	485,371 2,783,212 I Plus deferred o	less a	(826,955) (1,676,019) ssociated debt e on refunding		$\frac{(104,006,039)}{50,338,139}$ $59,457,165$ $(26,633,604)$

## Net Investment in Capital Assets \$ 34,652,210

Depreciation was charged to governmental functions as follows:

General government	\$ 472,037
Administration of justice	554,131
Roads and bridges	923,552
Health and human services	 102,617
Total Governmental Activities Depreciation Expense	\$ 2,052,337

## **POLK COUNTY, TEXAS NOTES TO FINANCIAL STATEMENTS (Continued)**

For the Year Ended September 30, 2016

### **D.** Long-Term Liabilities

The following is a summary of changes in the County's total governmental long-term liabilities for the year ended September 30, 2016. In general, the County uses the general, road and bridge, and debt service funds to liquidate governmental long-term liabilities.

	Beginning Balance		Additions	(1	Reductions)	Ending Balance		Due Within One Year
<b>Governmental Activities:</b>								
Bonds, notes payable,								
and capital leases:								
General obligation	\$ 21,125,000	\$	2,120,000	\$	(1,730,000)	\$ 21,515,000	\$	1,780,000
Tax notes	4,259,000		145,000		(1,170,000)	3,234,000		806,000
Obligations under capital leases	862,198		1,307,326		(862,198)	1,307,326		1,067,028
Less deferred amounts:								
Premium	637,567		-		(60,289)	577,278		-
	 26,883,765		3,572,326		(3,822,487)	 26,633,604	*	3,653,028
Other:	 ······································					 		
Compensated absences	263,211		475,396		(486,991)	251,616		226,454
Net OPEB obligation	3,754,020		872,481		-	4,626,501		-
Net pension liability	2,023,748		3,947,623		-	5,971,371		-
Landfill closure and post						, ,		
closure care costs	3,115,919		232,834		-	3,348,753		-
	9,156,898		5,528,334		(486,991)	 14,198,241		226,454
<b>Total Governmental Activities</b>	\$ 36,040,663	\$	9,100,660	\$	(4,309,478)	\$ 40,831,845	\$	3,879,482
	Long-ter	n liat	oilities due in n	nore	han one year	\$ 36,952,363	1	

\* Debt associated with capital assets \$ 26,633,604

See note IV.C. for additional information regarding landfill closure and post closure care costs. The County is not obligated in any manner for special assessment debt.

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and, accordingly, are not reported as fund liabilities in the governmental funds. The governmental activities compensated absences, net OPEB obligation, and net pension liability are generally liquidated by the general fund. Interest on long-term debt is not accrued in governmental funds, but rather is recognized as an expenditure when due.

## NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2016

Long-term debt as of September 30, 2016, was comprised of the following debt issues:

	Interest Rate Percentage	8			Balance			
General Obligation								
Certificates of Obligation, Series 2008	4.00-4.12	\$	10,120,000	\$	5,465,000			
Refunding Bonds, Series 2012	2.00-3.00	\$	17,760,000		13,930,000			
Contractual Obligation, Series 2016	1.935	\$	2,120,000		2,120,000			
					21,515,000			
Tax Notes								
Series 2010	1.50-2.00	\$	830,000		130,000			
Series 2011	1.83	\$	449,000		134,000			
Series 2012	2.00	\$	1,015,000		455,000			
Series 2013	1.85	\$	525,000		310,000			
Series 2014	1.00-2.00	\$	1,570,000		1,145,000			
Series 2015	1.93	\$	1,060,000		915,000			
Series 2016	1.93	\$	145,000		145,000			
					3,234,000			
Capital Leases								
Bankcorp South Corporation	2.20	\$	1,307,326		1,307,326			
					1,307,326			
			Total	\$	26,056,326			

A summary of the County's debt service requirements, including interest, is as follows:

					Governmen	tal Ac	ctivities				
Year		G	eneral	[	Tax Aı	nticipa	ation				
Ending	_	Obl	ligatio	n	Notes				ises		
Sept. 30		Principal		Interest	Principal		Interest		Principal		Interest
2017	\$	1,780,000	\$	682,148	\$ 806,000	\$	54,223	\$	1,067,028	\$	31,086
2018		1,940,000		617,348	688,000		40,891		17,776		6,128
2019		2,005,000		552,965	635,000		27,930		18,230		5,674
2020		2,085,000		486,336	485,000		16,946		21,292		2,612
2021		2,155,000		417,163	415,000		8,106		183,000		-
2022-2026		9,130,000		1,068,654	205,000		2,513				-
2027-2031		2,420,000		92,277	-		-		-		-
Totals	\$	21,515,000	\$	3,916,891	\$ 3,234,000	\$	150,610	\$	1,307,326	\$	45,499

Machinery and equipment acquired under current capital lease obligations totaled \$1,381,819.

### **Federal Arbitrage**

The Tax Reform Act of 1986 instituted certain arbitrage consisting of complex regulations with respect to issuance of tax-exempt bonds after August 31, 1986. Arbitrage regulations deal with the investment of tax-exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if applicable rebates are

not reported and paid to the Internal Revenue Service (IRS) at least every five years for applicable bond issues. Accordingly, there is the risk that if such calculations are not performed correctly, a substantial liability to the County could result. Although the County does not anticipate that it will have any arbitrage liability, it periodically engages an arbitrage consultant to perform the calculations in accordance with the rules and regulations of the IRS.

### **E.** Interfund Transactions

Operating transfers between the primary governmental funds during the year were as follows:

Transfer Out	Transfer In	Amounts			
Major funds:					
General fund	Road and bridge	\$	8,449		
General fund	Nonmajor governmental funds		114,214		
Road and bridge	General fund		26,706		
Nonmajor governmental funds	Debt service		3,530		
Nonmajor governmental funds	General fund		215,861		
Nonmajor governmental funds	Road and bridge		1,575		
	Total	\$	370,335		

These transfers are for a wide variety of reasons, some of which are for operations within the various funds and salary subsidies.

The composition of interfund balances as of September 30, 2016 is as follows:

Due to	Due from	Amounts			
General fund	Grant funds	\$	1,506,916		
General fund	Debt service		68		
General fund	Nonmajor governmental funds		28,495		
Debt service	General fund		7,344		
Debt service	Nonmajor governmental funds		66		
Road and bridge funds	General fund		8,501		
Nonmajor governmental funds	General fund		26		
	Total	\$	1,551,416		

Amounts recorded as due to/from are considered to be temporary loans and will be repaid during the following year.

### **IV. OTHER INFORMATION**

#### A. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the County carries commercial insurance. In addition, the County participates along with 279 other entities in the Texas Association of Counties' Workers' Compensation Self-Insurance Fund. The Texas Association of Counties created this pool in 1974 to insure the County for workers' compensation related claims. The County also provides its employees benefits, including medical and life insurance, which the County obtains through the Texas Association of Counties' Insurance Trust Fund. This pool purchases commercial insurance at group

rates for participants in the pool. The County has no additional risk or responsibility to either of the pools in which it participates, outside of payment of insurance premiums. The County has not significantly reduced insurance coverage or had settlements that exceeded coverage amounts for the past three years.

### **B.** Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

The County is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the County's counsel that resolution of these matters will not have a material adverse effect on the financial condition of the County.

The County reports liabilities when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency, and amount of payout and other economic and social factors. No claim liabilities are reported at year end.

### C. Landfill Closure and Post Closure Care Cost

On December 1, 2001, the County entered into an agreement (the "Agreement") with a private contractor (the "Contractor") to operate the County's landfill and solid waste collection activities. The Agreement also provides for the Contractor to pay for a portion of the closure and post closure care cost for capacity utilized under their management. The Contractor is required to annually obtain a performance bond to provide financial assurance to the County for such costs. Upon the termination of the Agreement, the contractor is relieved of any financial obligation for closure and post closure care costs. Accordingly, the County is liable or contingently liable for the entire closure and post closure care costs.

Current state regulations and the U.S. Environmental Protection Agency require the County to place a final cover on its landfill when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for 30 years after closure. Although closure and post closure care costs will be paid only near or after the date that the landfill stops accepting waste, the County is required to recognize a portion of the landfill closure and post closure care liability each year. Recognition of the liability is based on the landfill capacity used to date. The operations of the landfill are recorded in the environmental service fund, one of the special revenue funds used by the County.

The County revised its estimated closure and post closure care costs in an application for a permit amendment submitted to the Texas Commission on Environmental Quality in 2004 to modify the existing permit for expansion of total permit capacity. The County's estimate of total cost of closure and post closure care for 30 years, under permits and regulations currently in effect, is \$11,313,355.

The \$3,348,753 reported as landfill closure and post closure care liability at September 30, 2016 is based on the use of 29.6 percent of the estimated capacity of the landfill. The estimated net decrease in capacity after the permit modification during the year was 1.7 percent related to new estimates of

## **POLK COUNTY, TEXAS** NOTES TO FINANCIAL STATEMENTS (Continued) For the Year Ended September 30, 2016

airspace capacity using digital terrain modeling techniques. The accrued liability increased by \$232,834. The County will recognize the remaining estimated cost of closure and post closure care of \$7,964,602 as the remaining estimated capacity is filled. Based on the current rate of materials deposited, the life of the landfill is 46.8 years.

The estimated costs are based on what it would cost to perform all closure and post closure care in 2016 and do not include provisions for inflation. Based on current projections, the present landfill site will be closed in the year 2064. Monitoring would begin on this date and would continue for the next 30 years.

The County expects that future inflation costs will be paid from interest earnings on accumulated landfill earnings. However, if interest earnings are inadequate or additional post closure care requirements are determined (due to changes in technology or applicable laws or regulations, for example), these costs may need to be covered by charges to future landfill users or from future tax revenue.

The County is not currently required to make contributions to a trust fund to finance closure and post closure costs. The County has reserved \$762,472 in its debt service fund for post closure costs. The County intends to fund the deficiency in amounts currently available and the total estimated costs with contractor franchise fees.

## **D.** Pension Plans

## Texas County and District Retirement System

## Plan Description

The Texas County and District Retirement System (TCDRS) is a statewide, agent multiple-employer, public-employee retirement system. The system serves 677 actively participating counties and districts throughout Texas. Each employer maintains its own customized plan of benefits. Plan provisions are adopted by the Commissioners' Court of each employer, within the options available in the TCDRS Act. Because of that, the County has the flexibility and local control to select benefits and pay for those benefits based on its needs and budgets.

Each employer has a defined benefit plan that functions similarly to a cash balance plan. The assets of the plans are pooled for investment purposes, but each employer's plan assets may be used only for the payment of benefits to the members of that employer's plan. In accordance with Texas law, it is intended that the pension plan be construed and administered in a manner that the retirement system will be considered a tax qualified plan under Section 401(a) of the Internal Revenue Code. TCDRS issues a publicly available comprehensive annual financial report that can be obtained at <u>www.tcdrs.org</u>.

All eligible employees (except temporary staff) of the County must be enrolled in the plan.

## Benefits Provided

TCDRS provides retirement, disability, and death benefits. The benefits provisions are adopted by the Commissioners' Court within the options available in Texas state statutes governing TCDRS. Members can retire at age 60 and above with eight or more years of service, with 30 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after eight years of service, but must leave their accumulated contributions in the plan to receive any County-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to

For the Year Ended September 30, 2016

any amounts contributed by the County.

Benefit amounts are determined by the sum of the employee's contribution to the plan, with interest, and County-financed monetary credits. The level of these monetary credits is adopted by the Commissioners' Court within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the County's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the County-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

#### Employees Covered by Benefit Terms

At the December 31, 2015 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits		173
Inactive employees entitled to, but not yet receiving, benefits		234
Active employees		313
· · · · · ·	Total	720

#### **Contributions**

A combination of three elements funds each employer's plan: employee deposits, employer contributions, and investment income.

- The deposit rate for employees is four percent, five percent, six percent, or seven percent of compensation, as adopted by the employer's governing body.
- Participating employers are required, by law, to contribute at actuarially determined rates, which are determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method.
- Investment income funds a large part of the benefits employees earn.

Employers have the option of paying more than the required contribution rate each year. Extra contributions can help employers "prefund" benefit increases, such as a cost-of-living adjustment to retirees, and they can be used to help offset or mitigate future increases in the required rate due to negative plan experience. There are two approaches for making extra contributions:

- (a) paying an elected contribution rate higher than the required rate and
- (b) making an extra lump-sum contribution to the employer account.

Employees for the County were required to contribute seven percent of their annual gross earnings during the fiscal year. The contribution rates for the County were 12.12 percent and 11.78 percent in calendar years 2015 and 2016, respectively. The County's contributions to TCDRS for the fiscal year ended September 30, 2016 were \$1,257,017 and were equal to the required contributions.

For the Year Ended September 30, 2016

#### Net Pension Liability

The County's Net Pension Liability (NPL) was measured as of December 31, 2015 and the Total Pension Liability (TPL) used to calculate the NPL was determined by an actuarial valuation as of that date.

#### Actuarial Assumptions

The actuarial assumptions that determined the TPL as of December 31, 2015 were based on the results of an actuarial experience study for the period January 1, 2010 through October 31, 2013, except where required to be different by GASB 68.

See the information below (Actuarial Methods and Assumptions Used for GASB Calculations) for a listing of key assumptions used in the calculation of the TPL and other GASB 68 metrics.

Actuarially determined contribution rates are calculated as of December

Following are the key assumptions and methods used in the December 31, 2015 actuarial valuation:

Valuation Timing

-	31, two years prior to the end of the fiscal year in the which the contributions are reported.
Actuarial Cost Method	Entry age normal
Amortization Method	Level of percentage of payroll, closed
Asset Valuation Method	
Smoothing period	5 years
Recognition method	Non-asymptotic
Corridor	None
Inflation	3.0%
Salary Increases	Varies by age and service. 4.9% average over career, including inflation
Investment Rate of Return	8.10%
Cost of Living Adjustments	Cost-of-living adjustments for the County are not considered to be substantively automatic under GASB 68. Therefore, an assumption for future cost-of-living adjustments is included in the GASB calculations. No assumption for future cost-of-living adjustments is included in the funding valuation.

For the Year Ended September 30, 2016

The long-term expected rate of return of TCDRS assets is determined by adding expected inflation to expected long-term real returns, and reflecting expected volatility and correlation. The target allocation and best estimate of geometric real rate of return for each major asset class are summarized in the following table:

Geometric Real

Asset Class	Benchmark	Target Allocation	Rate of Return (Expected minus
US Equities	Dow Jones U.S. Total Stock Market Index	<u>14.50%</u>	<u>Inflation)</u> 5.45%
Private Equity	Cambridge Associates Global Private Equity & Venture	110070	5.1570
	Capital Index	14.00%	8.45%
Global Equities	MSCI World (net) Index	1.50%	5.75%
International Equities - Developed	MSCI World Ex USA (net)	10.00%	5.45%
International Equities - Emerging	MSCI World Ex USA (net)	8.00%	6.45%
Investment-Grade Bonds	Barclays Capital Aggregate Bond Index	3.00%	1.00%
High-Yield Bonds	Citigroup High-Yield Cash-Pay Capped Index	3.00%	5.10%
Opportunistic Credit	Citigroup High-Yield Cash-Pay Capped Index	2.00%	5.09%
Direct Lending	Citigroup High-Yield Cash-Pay Capped Index	5.00%	6.40%
Distressed Debt	Citigroup High-Yield Cash-Pay Capped Index	3.00%	8.10%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33%		
	FRSE EPRA/NAREIT Global Real Estate Index	3.00%	4.00%
Commodities	Bloomberg Commodities Index		
Master Limited Partnerships (MLP)	Alerian MLP Index	3.00%	6.80%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index	5.00%	6.90%
Hedge Funds	Hedge Fund Research. Inc. (HFRI) Fund of		
	Funds Composite Index	25.00%	5.25%

#### **Discount Rate**

The discount rate used to measure the TPL was 8.10 percent. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the TPL.

## NOTES TO FINANCIAL STATEMENTS (Continued)

For the Year Ended September 30, 2016

#### Changes in the NPL

	Increase (Decrease)						
	Total Pension Liability			an Fiduciary Net Postion (B)	Net Pension Liability		
Changes for the year:	(A)			(D)		(A) - (B)	
Service cost	\$	1,635,340	\$	-	\$	1,635,340	
Interest		4,187,330		-		4,187,330	
Change of benefit terms		(312,590)		-		(312,590)	
Difference between expected and actual experience		(878,518)		-		(878,518)	
Changes of assumptions		575,540		-		575,540	
Contributions - employer		-		1,294,127		(1,294,127)	
Contributions - employee		-		749,514		(749,514)	
Net investment income		-		(761,831)		761,831	
Benefit payments, including refunds of employee							
contributions		(2,054,588)		(2,054,588)		-	
Administrative expense		-		(35,522)		35,522	
Other changes		-		13,191		(13,191)	
Net changes		3,152,514		(795,109)		3,947,623	
Balance at December 31, 2014		51,772,054		49,748,306		2,023,748	
<b>Balance at December 31, 2015</b>	\$	54,924,568	\$	48,953,197	\$	5,971,371	

## Sensitivity of the NPL to Changes in the Discount Rate

The following presents the NPL of the County, calculated using the discount rate of 8.10 percent, as well as what the County's NPL would be if it were calculated using a discount rate that is one percentage point lower (7.1%) or one percentage point higher (9.1%) than the current rate:

	1%	6 Decrease in			1%	Increase in	
	<b>Discount Rate</b>			scount Rate	<b>Discount Rate</b>		
		(7.10%) (8.10%)				(9.10%)	
County's Net Pension Liability (Asset)	\$	13,959,686	\$	5,971,371	\$	(147,639)	

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in a separately-issued TCDRS financial report. That report may be obtained on the Internet at <u>www.tcdrs.com</u>.

For the Year Ended September 30, 2016

## Pension Expense and Deferred Outflows/Deferred Inflows of Resources Related to Pensions

For the fiscal year ended September 30, 2016, the County recognized pension expense of \$1,656,502. At September 30, 2016, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		0	Deferred outflows of Resources	I	Deferred nflows of Resources
Differences between expected and actual economic experience		\$	-	\$	831,605
Changes in actuarial assumptions			431,655		-
Difference between projected and actual investment earnings			4,263,694		-
Contributions subsequent to the measurement date			947,955		-
	Total	\$	5,643,304	\$	831,605

\$947,955 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the fiscal year ending September 30, 2017. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal Year Ended	Pension				
September 30:	Expense				
2017	\$	937,420			
2018		937,420			
2019		1,023,777			
2020		965,127			
2021		-			
Thereafter		-			
Total	\$	3,863,744			

#### E. Other Post Employment Benefits

#### Plan Description

In order to recognize and reward long-term employees, as well as to provide an incentive for remaining in the County's employment, the County administers a single-employer defined benefit Other Post Employment Benefits (OPEB) plan, known as Polk County Retiree Benefits Trust plan (the "Plan").

Each full-time employee who separates from the service of the County and who, at the time of their separation, is eligible for retirement under the TCDRS guidelines, and either (1) has total creditable service with the TCDRS and continuous service as a full-time employee of the County for 20 years or more or (2) has total creditable service with the TCDRS and continuous service as an elected official, of the County for 16 years or more; and whose full salary has been paid entirely from the County funds or grant funds received from Federal, State, or other local governments by the County continuously for 20 years or more or for 16 years or more as an elected official, and is covered by the County group health plan at the time of their retirement will have the same dollar amount contributed towards their group medical premiums by the County that the County contributes towards such premiums for its full-time employees. Upon reaching Medicare eligibility (retiree must have Medicare A and B, and may have to be 65 or older), employees who meet the above requirements will be eligible to participate in the senior health care plan offered by the County. If the retiree meets the eligibility requirements stated above for

## **POLK COUNTY, TEXAS** NOTES TO FINANCIAL STATEMENTS (Continued) For the Year Ended September 30, 2016

premiums to be paid upon reaching Medicare eligibility (must have Medicare A and B, and may have to be 65 or older), the County will pay the premium for the retiree to participate in the senior health plan designated by the County.

Coverage for spouses and dependents who are participants in the County's group health plan on the date of the employee's retirement may also be continued. Premiums for spouses and dependents shall be paid by the retiree. Coverage for spouses or dependents ceases at midnight on the last day of any month in which the premium is not received in the Treasurer's office when due.

## Funding Policy and Annual OPEB Cost

The County has elected to finance the OPEB plan on a pay-as-you-go basis.

## Annual OPEB Cost

The County's annual OPEB cost is calculated based on the Annual Required Contribution (ARC) of the employer, an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of accrual that, if paid on an ongoing basis, is projected to cover the normal cost each year and to amortize any unfunded actuarial liabilities (or funding excesses) over a period not to exceed 30 years.

The County's annual OPEB cost for the fiscal year ending September 30, 2016 is as follows:

Annual required contribution (ARC)	\$	1,210,703
Interest on OPEB obligation		168,931
Adjustment to ARC		(156,513)
Annual OPEB cost (expense) end of year	Petrikita	1,223,121
Net estimated employer contributions		(350,640)
Increase in net OPEB obligation	\$	872,481
Net OPEB obligation - as of beginning of year		3,754,020
Net OPEB obligation - as of end of year	\$	4,626,501

A separate audited generally accepted accounting principles basis post employment benefit plan report is not available.

## Three-Year Contribution Information

The County's annual OPEB cost, the amount contributed by the employer, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year ending September 30, 2016 and the preceding two fiscal years were as follows:

	Ar	nual OPEB		Employer Amount	Percentage	 Net OPEB	obli:	gation
Fiscal Year		Cost	C	ontributed	<b>Contributed</b>	Beginning		Ending
2014	\$	958,383	\$	318,224	33.20%	\$ 2,211,535	\$	2,851,694
2015	\$	1,184,873	\$	282,547	23.85%	\$ 2,851,694	\$	3,754,020
2016	\$	1,223,121	\$	350,640	28.67%	\$ 3,754,020	\$	4,626,501

For the Year Ended September 30, 2016

## Funded Status

As of the actuarial valuation date of December 31, 2014, the actuarial value of plan assets is \$829,829, the actuarial accrued liability is \$10,444,909, the total unfunded actuarial accrued liability (UAAL) is \$9,615,080, and the actuarial value of assets as a percentage of the actuarial accrued liability is 7.9 percent. The covered payroll was \$10,607,304, and the ratio of the UAAL to the covered payroll was 90.6 percent.

## Actuarial Methods and Assumptions

The projected unit credit actuarial cost method is used to calculate the GASB ARC for the County's retiree health care plan. Using the plan benefits, the present health premiums and a set of actuarial assumptions, the anticipated future payments are projected. The projected unit credit method then provides for a systematic funding for these anticipated payments. The yearly ARC is computed to cover the cost of benefits being earned by covered members as well as to amortize a portion of the unfunded accrued liability.

Projections of health benefits are based on the plan as understood by the County and include the types of benefits in force at the valuation date and the pattern of sharing benefit costs between the County and its employees to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

Significant methods and assumptions were as follows:

3.00% per annum
4.5%
Projected unit credit
Level % of payroll
30 years - open period
3.00% per annum
7.25%/5.5% after 9 years
7.25%/4.5% after 14 years

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events in the future. Amounts determined regarding the funded status and the ARC of the County's retiree health care plan are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The required schedule of funding progress presented as RSI provides multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

## F. Jointly Governed and Related Organizations

The Adult Probation and Juvenile Probation divisions are operated as combined departments doing business as the 258<sup>th</sup> and 411<sup>th</sup> Community Supervision and Correction Departments (the "Departments"). A different board governs each department, although the District Judges preside on both boards. The Departments service the counties of Polk, San Jacinto, and Trinity. Each county is required to provide office space for the operations of the Departments. Substantially all of the Departments' funding is provided by the State. The participating counties provide approximately ten percent of the Departments' budgets.

## **POLK COUNTY, TEXAS** NOTES TO FINANCIAL STATEMENTS (Continued) For the Year Ended September 30, 2016

The Juvenile Probation Board consists of the Polk County Judge and the Polk County Court-at-Law Judge, along with two District judges and County judges from San Jacinto and Trinity Counties. The Adult Probation Department's Board consists of two District judges and the County Court-at-Law Judge from the County. The Departments and their divisions are considered to be legally separate from the County. In addition, the County is not able to appoint a voting majority to either of the Departments' boards or otherwise able to impose its will. The Departments are not fiscally dependent on the County since the County's approvals are ministerial in nature. While the Department's divisions are closely affiliated with the County, they are not considered to be part of the reporting entity, i.e., component units of the County.

## G. Component Unit Disclosures

On August 27, 2004, the County sponsored the creation of IAH Public Facility Corporation (the "Corporation") under the Public Facility Corporation Act Chapter 303 (the "Act") of the Texas Local Government Code. The Corporation is legally separate from the County, but the County appoints all of the board members, thereby appointing a voting majority of the Corporation's Board of Directors, and has the ability to remove those board members at will. Currently, a voting majority of the Corporation's Board of Directors is the same as that of Commissioners' Court. The Corporation provides housing for County prisoners.

## 1. Financing Agreements and Practical Considerations

The Corporation was formed for the initial purpose of building a detention facility (the "Facility"). The project was initially financed with the issuance of the project revenue bonds, series 2004 (the "2004 bond issue") and was expanded with the issuance of the project revenue bonds, series 2006 (the "2006 bond issue"). The bonds are secured by the mortgage on the Facility and the Facility's revenues and are not secured by the full faith and credit of the County nor tax revenues. In connection with these issuances, on November 1, 2004 and December 21, 2006, the Corporation and/or the County entered into a number of legal agreements for the financing of the Facility, many of which are designed to provide additional security to the bondholders.

The Corporation entered into the trust indenture with U.S. Bank National Associates (the "Trustee") to serve as the Trustee related to the 2004 and 2006 bond issues. The trust indenture is primarily for the benefit of the owners of the bonds and calls for the creation of a number of funds and accounts, including the construction fund, bond fund, reserve fund, rebate fund, and project fund. In addition, the trust indenture specifies the amounts of pledged revenues to be placed into each of the funds established by the Trustee and the order of priority of the disposition of the pledged revenues.

The Corporation and the County entered into the lease agreement (the "Lease"), with an option to purchase, whereas the Corporation purchased land and constructed and equipped the Facility, which is being leased to the County. The term of the Lease is effectively concurrent with the related bonds. The County is only obligated to make rental payments to the extent that revenues from the Facility are available. Under the Lease, the County pledges all revenues to the trust fund established under the trust indenture.

In December 2009, the County extended their facility operation and management services agreement with Civigenics-Texas, Inc. (the "Operator") for a one-year term, containing options for both early cancellation and renewal. On February 1, 2012, the County entered into a new

## **POLK COUNTY, TEXAS** NOTES TO FINANCIAL STATEMENTS (Continued) For the Year Ended September 30, 2016

facility operation and management services agreement with Community Education Centers, Inc. (CEC). This agreement is renewable annually. The Corporation's management was changed in an agreement, which is dated February 23, 2015, an assignment and assumption of operation and management Agreement entered into by and between Management and Training Corporation, (MTC), and the County. MTC assumed the operation and management responsibility of the Facility as of April 30, 2015. The Operator's compensation is payable solely from, and to the extent monies are available in the operating account, as established in the trust account in accordance with the trust indenture. The Operator pays the County an administrative fee of \$2.75 per prisoner per day for the first 526 prisoners and then \$4.60 per prisoner per day for each prisoner in excess of 526 from the Operator's fee and guarantees the County a minimum aggregate administrative fee of \$100,000 annually. The County has agreed, as a result of the forbearance agreement that, during the forbearance period, the County will forego the County administration fees.

In practice, the Operator bills the federal agencies and other local governments for prisoners at the Facility, and all payments are made directly to the Polk County Treasurer (the "Treasurer"). The Treasurer wire transfers all payments received directly to the Trustee. The Trustee allocates the funds received among the respective accounts as required by the indenture and the Lease, and disburses the funds directly to the Operator for the amount due. The Operator then disburses the administrative fee to the County. No funds change hands between the Corporation and the County related to lease payments or debt service payments. Although the County remits the gross payments received from the federal agencies and other local governments for prisoners held at the Facility, the only revenue received by the County is disbursed by the Operator for the County's administrative fee and revenue generated from the Operator for a contracted portion of the sale of phone cards and a portion of the phone revenue contracted and paid through the provider, Infinity Networks.

The form of the legal agreements is complex to ensure compliance with the local government code and provide security for the bondholders. In substance, to the extent revenues are available, they will first be used to repay the bonds, then the Operator will be paid, and last, the County will be paid an administrative fee. If revenue is not available, there is no legal obligation for any of the parties to be paid. In that instance, the bondholders' only security interest will be with any remaining trust funds and mortgage of the property. Neither the Corporation nor the County has any obligation in this instance.

This financing transaction is being accounted for as "substance over form" as the practical consideration in accounting for the transaction overrides the legal form of the agreements. The Corporation is responsible for the repayment of the debt based on the funds that are available and all available funds are recorded in the trust. Accordingly, all monies held in the trust accounts are considered assets of the Corporation and restrictions shown where applicable. Similarly, all monies received by the trust are considered revenues of the Corporation. The Corporation also records a receivable in connection with the billings to federal agencies and the local government that are unpaid. All payments made by the trust are considered expenses of the Corporation. In addition, the Corporation accrues the amount due to the respective parties based on the accounts receivable. To the extent payment is not received, no obligation is due. Neither the County nor the Corporation accounts for the Lease as a lease transaction. The County only reports the administrative fee received in connection with these agreements.

For the Year Ended September 30, 2016

## 2. Long-Term Debt

On November 5, 2004, the Corporation issued project revenue bonds series 2004, in the amount of \$24,215,000 and, on December 21, 2006, the Corporation issued project revenue bonds, series 2006 in the amount of \$24,820,000.

Long-term debt obligations of the Corporation as of September 30, 2016 are as follows:

Year Ending Sept. 30		Principal			Interest		Total
2017	\$	6,145,000	(A)	\$	2,390,125	\$	8,535,125
2018	+	2,330,000	()	Ψ	2,241,475	Ψ	4,571,475
2019		2,490,000			2,082,425		4,572,425
2020		2,665,000			1,912,287		4,577,287
2021		2,850,000			1,729,987		4,579,987
2022-2026		22,115,000	_		5,417,851		27,532,851
Total	\$	38,595,000		\$	15,774,150	\$	54,369,150
	-		•	·			

(A)The Corporation did not make principal payments during the 2015 and 2016 fiscal years. A portion of the interest was made on the outstanding bonds. The current portion includes the 2017 regular payment due of \$2,180,000, past due principal of \$2,045,000 for 2016, and past due principal of \$1,920,000 for the 2015 fiscal year.

The bonds were issued to finance a project that consists of the acquisition of real property in the County and the construction, furnishing, and equipping of a multi-classification secure detention center. Separate financial statements are available from the County Auditor's office.

## 3. Agreement Regarding Protective Advances and Forbearance

Effective December 15, 2014, the Corporation entered into a forbearance agreement (the "Agreement") with Community Education Centers, Inc. (CEC), and the U.S. Bank National Association (the "Trustee"), an indenture trustee for holders of the bonds and the County. The Agreement would allow the detention facility (the "Facility") to operate on a cost plus basis, the County would not receive any fees, and an interest only payment would be made in the current fiscal year. The 2015 and 2016 principal payment will be included in the current year portion of debt to be paid in future fiscal years. On April 30, 2015, Management and Training Corporation (MTC) assumed the operations of the Facility pursuant to an Assignment and Assumption Agreement dated February 23, 2015 and the parties entered into an amended forbearance Agreement.

The terms of the Agreement, as amended on January 26, 2016, establish a forbearance agreement effective April 30, 2015 through February 1, 2016 and the agreement was extended to February 1, 2017. During the forbearance period, MTC must provide to the Corporation and Trustee, invoices of expenses, a monthly balance sheet, a statement of cash flows, and income statements each month. They must also pay a monthly operating fee of 5.1 percent of the adjusted monthly operating costs. The forbearance agreement was extended through June 1, 2017.

For the Year Ended September 30, 2016

# 4. Notice of Approval of Trust Instruction Petition and Direction Regarding Payment of Bonds

After the Corporation entered into the Agreement with the County, the Operator, and the Trustee, the Trustee received a court order notice from the directing holders of the bonds to withhold the principal payments with respect to the series 2004 and 2006 bonds due in 2015 and 2016. This resulted in the temporary suspension of regularly scheduled bond payments. The Corporation did, however, make a portion of the interest payments for the 2015 and 2016 fiscal years. The debt is currently being restructured for the 2017 year.

**REQUIRED SUPPLEMENTARY INFORMATION** 

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Page 1 of 2) GENERAL FUND

For the Year Ended September 30, 2016

	Budgoto	d Amounts	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	Positive (Negative)
Revenues	8			(riegurite)
Property taxes	\$ 11,263,044	\$ 11,263,044	\$ 11,291,700	\$ 28,656
Sales taxes	2,159,169	2,159,169	2,470,991	311,822
Other taxes	331,500	331,500	326,750	(4,750)
Fines and forfeitures	613,140	590,000	530,215	(59,785)
Charges for services	1,345,000	1,346,800	1,257,180	(89,620)
Intergovernmental	266,835	351,674	517,287	165,613
Licenses and permits	147,155	147,155	174,746	27,591
Investment income	22,000	22,000	47,364	25,364
Other revenue	1,065,219	1,476,910	1,605,773	128,863
Total Revenues	17,213,062	17,688,252	18,222,006	533,754
<u>Expenditures</u> General Government:				
County Judge	239,131	241,456	241,456	-
Commissioners' Court	497,190	469,668	469,316	352
County Clerk	566,074	569,909	547,604	22,305
County Treasurer	168,961	168,961	168,548	413
County Auditor	267,082	267,082	257,526	9,556
Data processing	308,692	308,763	288,086	20,677
Human resources	132,562	132,562	124,934	7,628
Maintenance	823,700	815,455	781,100	34,355
Fire department support	172,900	172,900	169,024	3,876
Emergency management	201,811	205,929	199,134	6,795
General operating	1,257,492	1,290,720	1,290,720	-
Other unclassified	287,236	293,815	293,815	-
	4,922,831	4,937,220	4,831,263	105,957
Administration of Justice:				
Jury	59,500	49,019	49,019	-
County Court-at-law	593,066	686,940	686,918	22
District Clerk	476,254	487,056	434,574	52,482
District Judges	922,036	934,428	931,832	2,596
Pretrial services	50,484	47,008	36,358	10,650
Justice of the Peace Pct. 1	180,603	180,603	177,515	3,088
Justice of the Peace Pct. 2	155,680	158,107	158,107	5,000
Justice of the Peace Pct. 3	160,378	160,378	157,654	2,724
Justice of the Peace Pct. 4	150,963	153,300	152,978	322
District Attorney	1,110,711	1,110,711	1,104,494	6,217
Sheriff	3,601,892	3,698,051	3,562,988	135,063
Jail	2,648,830	2,669,790	2,625,740	44,050
Constables	242,058	2,009,790	2,023,140	6,692
DPS	64,681	63,632	63,568	64
	10,417,136	10,628,844	10,364,874	263,970
		10,020,014	10,007,077	203,970

# **POLK COUNTY, TEXAS** SCHEDULE OF REVENUES, EXPENDITURES, AND

CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Page 2 of 2)

GENERAL FUND

For the Year Ended September 30, 2016

						Fii	riance with 1al Budget
	 Budgeted Original	Amo	ounts Final		Actual		Positive
Expenditures (continued)	 Original	, <b></b>	FINAL		Amounts	(1	Negative)
Health and Human Services:							
Museum	\$ 55,510	\$	55,510	\$	55,448	\$	62
Permit/inspections	102,000	•	101,250	+	100,819	Ŷ	431
Social services	303,165		304,165		277,121		27,044
Veterans services	50,527		50,527		48,892		1,635
County extension	124,890		133,276		133,275		1
Environmental services	70,105		68,040		62,829		5,211
	 706,197		712,768		678,384		34,384
Tax Administration:							
Appraisal District	410,964		410,964		410,964		
Tax Assessor Collector	873,127		866,548		410,904 810,482		- 56,066
	 1,284,091		1,277,512		1,221,446		56,066
	 1,204,001		1,277,312		1,221,440		30,000
Debt Service:							
Debt issuance costs	 -		16,913		16,913		-
Capital Outlay	 2,825	,,	267,346		358,798		(91,452) *
<b>Total Expenditures</b>	 17,333,080	·	17,840,603		17,471,678		368,925
Excess (Deficiency) of							
Over (Under) Expenditures	 (120,018)		(152,351)		750,328		902,679
<b>Other Financing Sources (Uses)</b>							
Transfers in	231,780		242,569		242,567		(2)
Transfers (out)	(109,074)		(122,663)		(122,663)		-
Debt issuance	-		55,000		55,000		-
Total Other Financing Sources (Uses)	 122,706		174,906		174,904		(2)
Net Change in Fund Balance	\$ 2,688	\$	22,555		925,232	\$	902,677
Beginning fund balance					7,440,074		
Ending Fund Balance				\$	8,365,306		

#### Notes to Required Supplementary Information

1. Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).

2. \*Capital outlay accounts are grouped for reporting purposes. All departments are equal or under appropriations.

# (This page intentionally left blank.) 82

# **POLK COUNTY, TEXAS** SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ROAD AND BRIDGE FUND

For the Year Ended September 30, 2016

		Budgetee	l Amo	ounts		Actual		riance with nal Budget Positive
_		Original	Final			Amounts		Negative)
Revenues	+							
Property taxes	\$	4,237,727	\$	4,237,727	\$	4,248,504	\$	10,777
Other taxes		970,000		970,000		982,365		12,365
Fines and forfeitures		100,000		100,000		108,232		8,232
Intergovernmental		-		148,852		148,852		-
Investment income		2,357		2,357		6,166		3,809
Other revenue		48,924		384,652		386,098		1,446
Total Revenues	<b></b>	5,359,008		5,843,588	_	5,880,217	·	36,629
<u>Expenditures</u>								
Roads and Bridges:								
Permanent		-		300,000		195,332		104,668
Pct. 1		1,173,532		2,332,590		1,384,735		947,855
Pct. 2		1,166,945		1,594,965		1,552,282		42,683
Pct. 3		1,369,791		1,429,815		1,137,748		292,067
Pct. 4		1,455,059		1,670,883		1,397,187		273,696
Debt Service:		_,,		1,0 / 0,002		1,007,107		275,090
Principal		862,198		862,198		862,198		-
Interest		20,777		20,777		20,777		_
Capital Outlay		76,500		1,508,454		1,439,954		68,500
Total Expenditures		6,124,802		9,719,682		7,990,213		1,729,469
(Deficiency) of								
Revenues (Under) Expenditures		(765,794)		(3,876,094)		(2,109,996)		1,766,098
<b>Other Financing Sources (Uses)</b>								
Transfers in		91,975		101,999		101,999		-
Transfers out		(117,181)		(118,681)		(118,681)		-
Debt issuance		-		1,397,326		1,397,326		-
Sale of capital assets		791,000		791,000		791,000		-
Total Other Financing								
Sources		765,794		2,171,644		2,171,644	t	-
Net Change in Fund Balance	\$	-	\$	(1,704,450)		61,648	\$	1,766,098
Beginning fund balance						3,105,701		
Ending Fund Balance					\$	3,167,349		

#### Notes to Required Supplementary Information:

1. Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).

(This page intentionally left blank.) 84

# SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM

For the Year Ended September 30, 2016

		Measurem	ient Y	'ear*
Total Pension Liability		2014		2015
Service cost	\$	1,609,408	\$	1,635,340
Interest (on the total pension liability)		3,913,810		4,187,330
Changes of benefit terms		-		(312,590)
Difference between expected and actual experience		(345,432)		(878,518)
Change of assumptions		-		575,540
Benefit payments, including refunds of				
employee contributions		(1,834,960)		(2,054,587)
Net Change in Total Pension Liability		3,342,826		3,152,515
Beginning total pension liability		48,429,228		51,772,054
<b>Ending Total Pension Liability</b>	\$	51,772,054	\$	54,924,569
Plan Fiduciary Net Position				
Contributions - employer	\$	1,311,060	\$	1,294,127
Contributions - employee		742,511		749,514
Net investment income		3,140,528		(761,831)
Benefit payments, including refunds of				
employee contributions		(1,834,961)		(2,054,587)
Administrative expense		(37,125)		(35,522)
Other		(184,795)		13,191
Net Change in Plan Fiduciary Net Position		3,137,218		(795,108)
Beginning plan fiduciary net position	<u> </u>	46,611,088	<u> </u>	49,748,306
<b>Ending Plan Fiduciary Net Position</b>	\$	49,748,306	\$	48,953,198
Net Pension Liability	\$	2,023,748	\$	5,971,371
Plan Fiduciary Net Position as a Percentage of Total Pension Liability		96.09%		89.13%
Covered Employee Payroll	\$	10,607,304	\$	10,677,523
Net Pension Liability as a Percentage of Covered Employee Payroll		19.08%		55.92%

## Notes to Schedule:

\*Only two years of information is currently available. The County will build this schedule over the next eight-year period.

(This page intentionally left blank.) 86

## **POLK COUNTY, TEXAS** SCHEDULE OF CONTRIBUTIONS

## TEXAS COUNTY AND DISTRICT RETIREMENT SYSTEM

For the Year Ended September 30, 2016

	Fiscal Year*						
		2014		2015		2016	
Actuarially determined contribution	\$	1,289,676	\$	1,302,182	\$	1,257,017	
Contributions in relation to the actuarially determined contribution		1,289,676		1,302,182		1,257,017	
Contribution deficiency (excess)	\$	_	\$	-	\$	-	
Covered employee payroll	\$	10,160,018	\$	10,693,266	\$	10,597,164	
Contributions as a percentage of covered employee payroll		12.69%		12.18%		11.86%	

\*Only three years of information is currently available. The County will build this schedule over the next seven-year period.

Notes to Required Supplementary Information:

There were no benefit changes during the year.

(This page intentionally left blank.) 88

# **POLK COUNTY, TEXAS** SCHEDULE OF FUNDING PROGRESS POST EMPLOYMENT HEALTHCARE BENEFITS

For the Year Ended September 30, 2016

Actuarial Valuation			Actuarial Accrued Liability (AAL) - Projected Unit Credit	I	Unfunded AAL (UAAL)	Funded Ratio		Annual Covered Payroll	UAAL as a Percentage of Covered Payroll
Date		(a)	(b)		(b-a)	(a/b)	)	(c)	[(b-a)/c]
12/31/10	\$	-	\$ 5,394,882	\$	5,394,882	0.0%	, )	\$ 10,068,500	53.6%
12/31/12	\$	194,467	\$ 8,154,612	\$	7,960,145	2.4%	)	\$ 10,160,869	78.3%
12/31/14	\$	829,829	\$ 10,444,909	\$	9,615,080	7.9%	)	\$ 10,607,304	90.6%

<sup>1</sup>Valuations are performed every two years in accordance with GASB Statement No. 45 parameters.

## (This page intentionally left blank.) 90

COMBINING STATEMENTS AND SCHEDULES

## NONMAJOR GOVERNMENTAL FUNDS

## Special Revenue Funds

*County and District Court Technology* - This fund and the associated fees assessed to certain offenders and case filings were approved by the Legislature and became effective in late 2009. Monies will be utilized, per statute, to improve the technology in County and District courts.

**Courthouse Security Fund** - This fund is used to account for special fees collected by the District clerk and County clerk for the purpose of defraying expenses related to providing security in the County's court rooms.

*Law Library Fund* - This fund accounts for revenues and expenditures to maintain a County law library at the County seat. Commissioners' Court has established a fee for each civil case filed in the County or District court.

*Aging Fund* - This fund is used to account for a program created by the County and is funded in part by the Deep East Texas Council of Governments. This program provides senior citizens with nutrition and activity centers, home delivered meal programs, and counseling.

*County Records Management Fund* - Fees collected by the District clerk and County clerk at law, as approved by the Texas Legislature, are accounted for in this fund. The requests to expend funds collected are addressed to Commissioners' Court.

*County Clerk Records Preservation Fund* - Fees collected by the County clerk for filing official documents, such as birth and death certificates, are deposited in this fund and are expended for the purpose of preservation of documents within the County clerk's office.

*Hotel/Motel Tax Fund* - This fund is used to account for revenues generated from a hotel occupancy tax and expenditures for improvements that serve the purpose of attracting visitors and tourists.

*Justice Court Technology Fund* - This fund is used account for ticket revenues designated for technology expenditures.

*Historical Commission Fund* - Revenues received by the Historical Commission are recorded in this fund. The purpose of the fund is to preserve the heritage of the Polk County area and to promote its history.

*Available School Fund* - This fund is used to accumulate investment earnings from the permanent school fund including lease payments received on properties owned by the County in Throckmorton and Baylor counties.

**District Attorney Collection Fund** - Fees collected in connection with processing checks issued or passed in violation of the Texas Penal Code are deposited in this fund and used for the purposes of defraying the salaries and expenses of the District attorney.

*District Clerk Records Preservation Fund* - This fund is used to account for records preserved by the District clerk and fees collected.

*Forfeiture Fund* - Funds collected in connection with gambling, drug seizures, and forfeitures for the use of the District attorney or sheriff are deposited into this fund. Depending on the nature of funds obtained, these monies can be used for either department.

## NONMAJOR GOVERNMENTAL FUNDS (Continued)

## Special Revenue Funds (continued)

**District Clerk TDCJ Fund** - Monies contributed by the Texas Department of Criminal Justice to help offset the additional costs of the District clerk's office for having a prison located within the County are recorded within this fund.

*Judiciary Fund* - Fees collected by the County and District clerk for various agencies are accumulated in this fund until payment is made.

*Officials' Fee Account Fund* - This fund is used to account for monies held in official fee bank accounts. County officials (two justices of the peace and the County clerk) have bank accounts into which they deposit their collections.

*Sheriff Federal Revenue Sharing Fund* - This fund is used to account for revenues seized and distributed by the federal government to the County.

*District Attorney's Check Restitution Fund* - This fund is used to collect and remit restitution for insufficient checks. Fees collected are remitted to the District attorney collection fund.

*Waste Mangement Fund* - This fund is used to account for all revenues generated from the operation of the County landfill and citizen's collection stations.

Jail Commissary Fund - This fund is used to account for all revenues generated from the County's jails.

**District Attorney Special Fund** - Money requested by the District Attorney from the state is deposited into this fund and used for the purposes of defraying costs of salaries within the District Attorney's office. Also, funds from the state for the District Attorney's investigators for education and training expenses are included.

*Justice Court Building Security Fund* - This fund is used to account for special fees collected for the purpose of defraying expenses related to providing security in the County's court rooms.

**Pre-Trial Intervention Fund** - This fund is used to account for special fees collected for the purpose of defraying expenses related to the pretrial intervention program.

*Child Abuse Prevention Fund* - This fund is used to account for special fees collected for the purpose of child abuse prevention.

## <u>Permanent Fund</u>

**Permanent School Fund** - This fund is used to account for mineral lease revenue derived from property awarded in Texas land grants to be held for the benefit of schools within the County. These funds may be distributed if approved by the Commissioners' Court.

## **Capital Projects Funds**

Capital projects funds are governmental funds that are used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlay, including the acquisition or construction of capital facilities and other capital assets.

*College/Commerce Center Fund* - This fund was established from proceeds received from grants and foundation funds. Its purpose is to develop and build the College and Commerce Center.

*Energy Savings Fund* - This fund is used to account for contractual obligation proceeds associated with the energy savings program.

## COMBINING BALANCE SHEET

NONMAJOR GOVERNMENTAL FUNDS (page 1 of 3)

September 30, 2016

County and District	ging
	aina
Court Courthouse Law	
Assets Technology Security Library A	ging
	270 749
Cash and cash equivalents       \$ 5,596       \$ 29,304       \$ 72,181       \$         Receivables, net       -       41       20	270,748
Due from other funds	40,013
Total Assets         \$         5,596         \$         29,345         \$         72,201         \$	310,761
	310,701
Liabilities and Fund Balances	
Liabilities:	
Accounts payable \$ 300 \$ 6,862 \$ - \$	12,981
Due to other funds	
Due to other units	-
Total Liabilities 300 6,862 -	12,981
Deferred Inflows of Resources:	
Unavailable revenue - property taxes	
Fund Balances:	
Restricted:	
Special projects 5,296 22,483 72,201	297,780
Capital projects	-
Endowments/trusts	-
Total Fund Balances         5,296         22,483         72,201	297,780
Total Liabilities and Fund Balances         \$ 5,596         \$ 29,345         \$ 72,201         \$	310,761

 				Special Re	venue F	unds				
 CountyCountyClerkRecordsMgmt.Preservation		Justice Hotel/Motel Court Tax Technology					listorical ommission	Available School		
\$ 3,022	\$	444,156 171 2	\$	44,949 11,591	\$	5,331 45	\$	314,151	\$	240,273
\$ 3,022	\$	444,329	\$	56,540	\$	5,376	\$	314,151	\$	240,273
\$ -	\$	850	\$	2,805	\$	5,373	\$	26,002	\$	-
 		850		2,805		5,373		26,002	F	
 -	<u></u>									
3,022		443,479		53,735		3		288,149		-
 -	<b></b>	-		-		-	-	-		240,273
\$ 3,022 3,022	\$	443,479 444,329	\$	<u>53,735</u> 56,540	\$	<u> </u>	\$	288,149 314,151	\$	240,273

## **COMBINING BALANCE SHEET**

NONMAJOR GOVERNMENTAL FUNDS (page 2 of 3)

September 30, 2016

	Special Revenue Funds							
	A	District Attorney ollection	I	District Clerk Records eservation	F	orfeiture		District rk TDCJ
Assets Cash and cash equivalents Receivables, net Due from other funds <b>Total Assets</b>	\$ \$	36,972 75 	\$	44,850 15 - 44,865	\$	424,478	\$	2,620
Liabilities and Fund Balances								
Liabilities: Accounts payable Due to other funds Due to other units Total Liabilities	\$	410 - - 410	\$	15,500 - - 15,500	\$	221,398 221,398	\$	2,620
<b>Deferred Inflows of Resources:</b> Unavailable revenue - property taxes		-		-		-		-
Fund Balances: Restricted: Special projects Capital projects Endowments/trusts		36,637 - -		29,365		203,080		-
Total Liabilities and Fund Balances	\$	36,637 37,047	\$	29,365 44,865	\$	203,080 424,478	\$	2,620

				Special Rev	enue Fu	nds				
 Officials' Fee Judiciary Account		Fee	E J	Sheriff Federal Revenue Sharing	Att C	District Attorney's Check Restitution		Waste nagement	Jail Commissary	
\$ 140,730 1,167 24	\$	28,637 420	\$	15,806 -	\$	494 -	\$	6,214 36,865	\$	53,372
\$ 141,921	\$	29,057	\$	15,806	\$	494	\$	43,079	\$	53,372
\$ 141,921	\$	118	\$	5,914	\$	- 494 -	\$	1,082 23,188	\$	1,464 -
 - 141,921		28,939 29,057		5,914		494		24,270		- 1,464
 <u> </u>										
-		-		9,892 -		-		18,809 -		51,908 -
 -		-	<u> </u>	9,892	H	-	<b></b>	18,809		
\$ 141,921	\$	29,057	\$	15,806	\$	494	\$	43,079	\$	53,372

## **COMBINING BALANCE SHEET**

## NONMAJOR GOVERNMENTAL FUNDS (page 3 of 3)

September 30, 2016

	Special Revenue Funds							
Assats		District Attorney Special		Justice Court Building Security		Pre-Trial ntervention		Child Abuse Prevention
Assets Cash and cash equivalents Receivables, net Due from other funds	\$	954	\$	38,095	\$	97,567 4,260	\$	7
Total Assets	\$	954	\$	38,106	\$	101,827	\$	7
Liabilities and Fund Balances								
Liabilities: Accounts payable Due to other funds Due to other units Total Liabilities	\$	- - - -	\$	- - 	\$	480	\$	
<b>Deferred Inflows of Resources:</b> Unavailable revenue - property taxes						-		-
<u>Fund Balances:</u> Restricted: Special projects Capital projects		954 -		38,106		101,347		7
Endowments/trusts								<u>-</u> 7
Total Liabilities and Fund Balances	\$	954	\$	38,106	\$	101,827	\$	7

Р	ermanent Fund		Capital P				
Permanent School		Cor	ollege/ nmerce enter	 Energy Savings	Total Nonmajor Governmental Funds		
\$	589,438 9,214	\$	145	\$ 1,556,512	\$	4,466,602 103,908 26	
\$	598,652	\$	145	\$ 1,556,512	\$	4,570,536	
\$	- - -	\$	- - - -	\$ - - -	\$	217,183 28,561 252,957 498,701	
	598,652 598,652		145	 1,556,512		1,676,253 1,556,657 838,925 4,071,835	
\$	598,652	\$	145	\$ 1,556,512	\$	4,570,536	

## **POLK COUNTY, TEXAS** COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS (page 1 of 3) For the Year Ended September 30, 2016

	Special Revenue Funds							
	County and District Court Technology	Courthouse Security	Law Library	Aging				
Revenues								
Other taxes	\$ -	\$ -	\$ -	\$ -				
Fines and forfeitures	1,066	-	-	-				
Charge for services	-	28,863	11,298	-				
Intergovernmental	-	-	-	419,813				
Investment income	-	-	-	-				
Other revenue		<u> </u>		985				
Total Revenues	1,066	28,863	11,298	420,798				
<u>Expenditures</u> Current:								
General government	-	-	8,297	_				
Administration of justice	300	120,519		_				
Health and human services	-		-	394,815				
Debt service:				57 1,015				
Debt issuance cost	-	-	_	-				
Capital outlay	_	-	-	-				
Total Expenditures	300	120,519	8,297	394,815				
Excess (Deficiency) of	·····	······						
Revenues Over (Under) Expenditures	766	(91,656)	3,001	25,983				
Other Financing Sources (Uses)								
Transfers in	-	98,996	-	-				
Transfers (out)	-	(2,000)	-	-				
Debt issuance	-		-	-				
<b>Total Other Financing</b>								
Sources (Uses)		96,996						
Net Change in Fund Balances	766	5,340	3,001	25,983				
Beginning fund balances	4,530	17,143	69,200	271,797				
Ending Fund Balances	\$ 5,296	\$ 22,483	<u>\$ 72,201</u>	<u>\$ 297,780</u>				

Special Revenue Funds											
	County Records Mgmt.	County Clerk Records Preservation	Hotel/Motel Tax		Justice Court Technology		Historical Commission		Available School		
\$	-	\$ -	\$	33,270	\$	-	\$	-	\$	-	
	-	-		-		14,562		-		-	
	14,375	260,079		-		-		-		-	
	_	53		-		-		- 1,460		- 651	
	-	-		-		-		17,182		156,614	
	14,375	260,132		33,270		14,562		18,642		157,265	
	14,400	34,134		17,992		-		166,431		139,524	
	-	-		-		35,638					
	-	-		-		-		-		-	
	-	-		-		-		-		-	
	14,400	34,134		17,992		35,638		166,431			
				11,552				100,151		159,524	
	(25)	225,998		15,278		(21,076)		(147,789)		17,741	
	1 100					10 5 40					
	1,100	(74,572)		-		12,543		-		1,575	
	-	(71,372)		-		-		-		-	
	1,100	(74,572)				12,543				1,575	
									<u></u>	1,070	
	1,075	151,426		15,278		(8,533)		(147,789)		19,316	
	1,947	292,053		38,457		8,536		435,938		220,957	
\$	3,022	\$ 443,479	\$	53,735	\$	3	\$	288,149	\$	240,273	

## **POLK COUNTY, TEXAS** COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS (page 2 of 3) For the Year Ended September 30, 2016

	Special Revenue Funds					
	District Attorney Collection	District Clerk Records Preservation	Forfeiture	District Clerk TDCJ		
Revenues						
Other taxes	\$-	\$ -	\$ -	\$ -		
Fines and forfeitures	-	-	-	-		
Charge for services	3,247	13,541	-	-		
Intergovernmental	-	-	32,522	-		
Investment income	-	-	296	-		
Other revenue Total Revenues	3,247	13,541	32,818			
<u>Expenditures</u>						
Current:						
General government	-	. <u> </u>	_	_		
Administration of justice	2,190	30,238	19,830	_		
Health and human services	_,			_		
Debt service:						
Debt issuance cost	-	-	_	-		
Capital outlay	-	-	_	-		
Total Expenditures	2,190	30,238	19,830	<u> </u>		
Excess (Deficiency) of						
Revenues Over (Under) Expenditures	1,057	(16,697)	12,988			
Other Financing Sources (Uses)						
Transfers in	-	-	-	-		
Transfers (out)	-	-	(7,289)	-		
Debt issuance		-				
<b>Total Other Financing</b>						
Sources (Uses)			(7,289)			
Net Change in Fund Balances	1,057	(16,697)	5,699	-		
Beginning fund balances	35,580	46,062	197,381	<u> </u>		
<b>Ending Fund Balances</b>	<u>\$</u> 36,637	\$ 29,365	\$ 203,080	<u>\$</u>		

Officials Fee Judiciary Account		ee	Sp She Fede Reve Shar	riff eral enue	enue Fund Dist Attor Che <u>Restit</u>	rict ney's eck	Wa Manag		Jail Commissary		
\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
	-		-		-		-		- 145,676		-
	-		-		24,500		-		-		-
	-		-		-		-		-		-
			-		-	·····	-		-		31,259
					24,500		<u>_</u>		145,676	<u> </u>	31,259
	-		-		-		-		-		-
	-		-		33,400		-		-		19,458
	-		-		-		-		-		-
	-		-		-		-		-		-
· · · · · · · · · · · · · · · · · · ·				· · · · · · · · · · · · · · · · · · ·	33,400	<b></b>					- 19,458
					55,100	<b>B</b> -1-1-1					19,430
			-		(8,900)	<u></u>			145,676		11,801
	-		-		-		-		-		-
		<b></b>	-		-		-	(	132,000)		-
					-		-	(	132,000)		
	-		-		(8,900)		-		13,676		11,801
		·			18,792				5,133		40,107
\$	-	\$		\$	9,892	\$		\$	18,809	\$	51,908

### **POLK COUNTY, TEXAS** COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE NONMAJOR GOVERNMENTAL FUNDS (page 3 of 3) For the Year Ended September 30, 2016

	Special Revenue Funds							
		District Attorney Special		Justice Court Building Security		Pre-Trial ntervention	Child Abuse Prevention	
Revenues								
Other taxes	\$	-	\$	-	\$	-	\$	-
Fines and forfeitures		-		3,592		-		-
Charge for services		-		-		-		-
Intergovernmental		-		-		24,075		7
Investment income		-		-		-		-
Other revenue		42,881		-		-		-
Total Revenues		42,881		3,592		24,075	·	7
Expenditures_								
Current:								
General government		-		_		_		_
Administration of justice		42,793		-		5,880		-
Health and human services		_		_		-		_
Debt service:								
Debt issuance cost		-		_		-		_
Capital outlay		-		2,800		-		-
Total Expenditures		42,793		2,800		5,880		
Excess (Deficiency) of		· · · · · · · · · · · · · · · · · · ·						
Revenues Over (Under) Expenditures		88		792		18,195		7
Other Financing Sources (Uses)								
Transfers in		-		-		-		-
Transfers (out)		-		-		-		-
Debt issuance		-		-		-		-
Total Other Financing	£2				<b></b>			
Sources (Uses)					P	-		-
Net Change in Fund Balances		88		792		18,195		7
Beginning fund balances		866		37,314		83,152		
Ending Fund Balances	\$	954	\$	38,106	\$	101,347	\$	7

Permanent Fund	Canital Pr	ojects Funds			
Permanent School	College/ Commerce Center	Energy Savings	Total Nonmajor Governmental Funds		
\$ - - 1,721 63,295	\$ - - - - -	\$ - - - - -	\$ 33,270 19,220 477,079 500,917 4,181 312,216		
65,016	- <u></u>		1,346,883		
32,374	-	- - -	413,152 310,246 394,815		
32,374	- 	41,120 518,838 559,958	41,120 521,638 1,680,971		
32,642	- <u>-</u>	(559,958)	(334,088)		
(1,575)	- 	(3,530) 2,120,000	(220,966) 2,120,000		
(1,575)	-	<u>2,116,470</u> 1,556,512	<u>2,013,248</u> 1,679,160		
<u> </u>	145 \$ 145	\$ 1,556,512	2,392,675 \$ 4,071,835		

### 

### POLK COUNTY, TEXAS COMBINING BALANCE SHEET

### ROAD AND BRIDGE FUNDS September 30, 2016

	Road and Bridge Capital Leases		Road and Bridge Precinct No. 1		Road and Bridge Precinct No. 2		Road and Bridge Precinct No. 3	
Assets								
Cash and cash equivalents	\$	-	\$	1,059,590	\$	388,482	\$	1,147,395
Receivables, net		-		118,085		119,096		143,771
Due from other funds		-		1,912		2,174		2,961
Total Assets	\$	-	\$	1,179,587	\$	509,752	\$	1,294,127
<u>Liabilities</u>								
Accounts payable	\$	-	\$	110,461	\$	76,614	\$	43,093
Due to other units		-		-		-		-
Due to other funds		-		699		-		_
Total Liabilities	<u> </u>	-		111,160		76,614		43,093
<b>Deferred Inflows of Resources</b>								
Unavailable revenue - property taxes		-		113,391		114,385		138,066
								107.025 00.02 0
Fund Balances								
Restricted		· -		955,036		318,753		1,112,968
<b>Total Fund Balances</b>		_		955,036		318,753		1,112,968
						,		,,- 00
Total Liabilities, Deferred Inflows								
of Resources, and Fund Balances	\$	_	\$	1,179,587	\$	509,752	\$	1,294,127
- account con min a name pulmiced	*		Ψ	1,17,507	÷	565,152	Ψ	1,4/7,14/

Road and Bridge recinct No. 4	A	nterfund Activity mination		Total Road and ridge Funds
\$ 966,698 144,767 2,377 1,113,842	\$ \$	(923) (923)	\$	3,562,165 525,719 8,501 4,096,385
\$ 77,858 116,128 224 194,210	\$	(923) (923)	\$	308,026 116,128 - 424,154
 139,040			<b>.</b>	504,882
 780,592 780,592				3,167,349 3,167,349
\$ 1,113,842	\$	(923)	\$	4,096,385

### **POLK COUNTY, TEXAS** COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES ROAD AND BRIDGE FUNDS For the Year Ended September 30, 2016

P	Road and Bridge Capital Leases	Road and Bridge Precinct No. 1	Road and Bridge Precinct No. 2	Road and Bridge Precinct No. 3
Revenues	ф	¢ 005 500	<b>•</b> • • • • • • • • • • • • • • • • • •	<b>•</b>
Property taxes	\$ -	\$ 937,598	\$ 944,281	\$ 1,178,871
Other taxes	-	225,257	225,257	264,432
Fines and forfeitures	-	24,893	24,893	29,223
Intergovernmental	-	-	148,852	-
Investment income	-	1,068	748	2,292
Other		88,075	269,686	14,202
Total Revenues		1,276,891	1,613,717	1,489,020
<u>Expenditures</u>				
Current:				
Permanent road	_	-	-	-
Roads and bridges	-	1,384,735	1,552,282	1,137,748
Debt service:		, ,	··· ,·· - ,	-,,- 10
Principal	862,198	-	-	_
Interest charges	20,777	-	-	-
Capital outlay	1,307,326	_	-	42,628
Total Expenditures	2,190,301	1,384,735	1,552,282	1,180,376
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(2, 100, 201)	(107.944)	(1 425	200 (14
Over (Under) Expenditures	(2,190,301)	(107,844)	61,435	308,644
<b>Other Financing Sources (Uses)</b>				
Debt issued	1,307,326	-	-	-
Transfers in	91,975	-	-	10,024
Transfers (out)	-	(20,941)	(32,580)	(32,580)
Sale of capital asset	791,000	-	-	-
Total Other Financing				· · · · · · · · · · · · · · · · · · ·
Sources (Uses)	2,190,301	(20,941)	(32,580)	(22,556)
Net Change in Fund Balances	-	(128,785)	28,855	286,088
Beginning fund balances		1,083,821	289,898	826,880
<b>Ending Fund Balances</b>	<u>\$</u>	\$ 955,036	\$ 318,753	\$ 1,112,968

Road and Bridge Precinct No. 4	Interfund Activity Elimination	Total Road and Bridge Funds
\$ 1,187,754	\$ -	\$ 4,248,504
267,419	-	982,365
29,223	-	108,232
	-	148,852
2,058	-	6,166
14,135	_	386,098
1,500,589		5,880,217
105 222		105 222
195,332		195,332
1,397,187	-	5,471,952
-	-	862,198
-	-	20,777
90,000	-	1,439,954
1,682,519		7,990,213
(181,930)		(2,109,996)
90,000	-	1,397,326
-	(91,975)	10,024
(32,580)	91,975	(26,706)
-		791,000
57,420	<u>-</u>	2,171,644
(124,510)	-	61,648
905,102		3,105,701
<u>\$ 780,592</u>	\$	\$ 3,167,349

(This page intentionally left blank.) 110

# **POLK COUNTY, TEXAS** SCHEDULE OF REVENUES, EXPENDITURES, AND

CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

DEBT SERVICE FUND

For the Year Ended September 30, 2016

		Budgeted	l Amo	unts		Actual	Fina	ance with al Budget ositive	
		Original		Final		Amounts		(Negative)	
Revenues									
Property taxes	\$	3,659,451	\$	3,659,451	\$	3,668,758	\$	9,307	
Investment income		775		775		2,199		1,424	
Total Revenues		3,660,226		3,660,226		3,670,957		10,731	
	<u></u>					·····		· · · · · · · · · · · · · · · · · · ·	
<u>Expenditures</u>									
Principal		2,900,000		2,900,000		2,900,000		_	
Interest and fiscal charges		760,212		760,212		756,887		3,325	
Total Expenditures	<b></b>	3,660,212		3,660,212		3,656,887		3,325	
*									
<b>Other Financing Sources (Uses)</b>									
Transfers in		-		-		3,530		3,530	
<b>Total Other Financing Sources</b>		_	<u></u>	_		3,530		3,530	
8	<del></del>					-,		5,000	
Net Change in Fund Balance	\$	14	\$	14		17,600	\$	17,586	
			<u> </u>			1,000	<b>·</b>	17,500	
Beginning fund balance						808 460			
Degnining rund baranee						808,460			
Ending Fund Balance					\$	826,060			

(This page intentionally left blank.) 112

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL **ROAD AND BRIDGE FUND - Precinct One** For the Year Ended September 30, 2016

,378 ,157 ,893 668 86 ,182
,157 ,893 668 86
,157 ,893 668 86
,893 668 86
668 86
86
,102
,855
,855
,037
<u> </u>
-
,037
,

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ROAD AND BRIDGE FUND - Precinct Two For the Year Ended September 30, 2016

	Budgete	d Amounts	Actual	Variance with Final Budget Positive	
	Original	Final	Amounts	(Negative)	
Revenues					
Property taxes	\$ 941,886	\$ 941,886	\$ 944,281	\$ 2,395	
Other taxes	223,100	223,100	225,257	2,157	
Fines and forfeitures	23,000	23,000	24,893	1,893	
Intergovernmental	-	148,852	148,852	-	
Investment income	287	287	748	461	
Other	11,252	269,420	269,686	266	
Total Revenues	1,199,525	1,606,545	1,613,717	7,172	
Expenditures Current: Pct. 2 Total Expenditures Excess of Revenues Over Expenditures	<u>1,166,945</u> <u>1,166,945</u> 32,580	<u>1,594,965</u> <u>1,594,965</u> 11,580	<u>1,552,282</u> <u>1,552,282</u> 61,435	<u>42,683</u> <u>42,683</u> 49,855	
Other Financing Sources (Uses) Transfers (out)	(32,580)	(32,580)	(32,580)		
Total Other Financing (Uses)	(32,580)	(32,580)	(32,580)		
Net Change in Fund Balance	\$	\$ (21,000)	28,855	\$ 49,855	
Beginning fund balance			289,898		
Ending Fund Balance			\$ 318,753		

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ROAD AND BRIDGE FUND - Precinct Three For the Year Ended September 30, 2016

	Budgeted	Amo	unts	Actual	Fin	iance with al Budget Positive
	Original		Final	Amounts	(Negative)	
<u>Revenues</u>	 			 <u></u>		
Property taxes	\$ 1,175,881	\$	1,175,881	\$ 1,178,871	\$	2,990
Other taxes	261,900		261,900	264,432		2,532
Fines and forfeitures	27,000		27,000	29,223		2,223
Investment income	880		880	2,292		1,412
Other	 13,210	-	13,210	 14,202		992
Total Revenues	 1,478,871		1,478,871	1,489,020		10,149
<u>Expenditures</u> Current:						
Pct. 3	1,369,791		1,429,815	1,137,748		292,067
Capital outlay	 76,500		111,128	42,628		68,500
Total Expenditures	 1,446,291	*	1,540,943	 1,180,376		360,567
Excess (Deficiency) of Revenues Over (Under) Expenditures	32,580		(62,072)	308,644		370,716
Revenues over (onder) Experienteres	 52,500		(02,072)	 508,044		570,710
Other Financing Sources (Uses)						
Transfers in	-		10,024	10,024		-
Transfers (out)	 (32,580)		(32,580)	 (32,580)		
Total Other Financing (Uses)	 (32,580)		(22,556)	 (22,556)	r	
Net Change in Fund Balance	\$ 	\$	(84,628)	286,088	\$	370,716
Beginning fund balance				 826,880		
Ending Fund Balance				\$ 1,112,968		

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ROAD AND BRIDGE FUND - Precinct Four For the Year Ended September 30, 2016

	Budgetee	d Amounts	Actual	Variance with Final Budget Positive	
	Original	Final	Amounts	(Negative)	
Revenues					
Property taxes	\$ 1,184,740	\$ 1,184,740	\$ 1,187,754	\$ 3,014	
Other taxes	261,900	261,900	267,419	5,519	
Fines and forfeitures	27,000	27,000	29,223	2,223	
Investment income	790	790	2,058	1,268	
Other	13,209	14,033	14,135	102	
Total Revenues	1,487,639	1,488,463	1,500,589	12,126	
<u>Expenditures</u> Current:					
Permanent	_	300,000	195,332	104,668	
Pct. 4	1,455,059	1,670,883	1,397,187	273,696	
Capital outlay		90,000	90,000		
Total Expenditures	1,455,059	2,060,883	1,682,519	378,364	
_				· · · · · · · · · · · · · · · · · · ·	
<b>Excess (Deficiency) of Revenues</b>					
<b>Over (Under) Expenditures</b>	32,580	(572,420)	(181,930)	390,490	
Other Financing Sources (Uses)					
Transfers (out)	(32,580)	(32,580)	(32,580)	-	
Debt issuance	-	90,000	90,000	-	
Total Other Financing Sources (Uses)	(32,580)	57,420	57,420		
Net Change in Fund Balance	\$ -	\$ (515,000)	(124,510)	\$ 390,490	
Beginning fund balance			905,102		
Ending Fund Balance			\$ 780,592		

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ROAD AND BRIDGE FUND - Capital Leases For the Year Ended September 30, 2016

								ance with al Budget
	Budgeted Amounts					Actual	Р	ositive
	Original		Final		Amounts		(Negative)	
Expenditures								
Debt Service:								
Principal	\$	862,198	\$	862,198	\$	862,198	\$	-
Interest		20,777		20,777		20,777		-
Capital outlay				1,307,326		1,307,326		
Total Expenditures		882,975		2,190,301		2,190,301		-
(Deficiency) of Revenues								
(Under) Expenditures		(882,975)		(2,190,301)		(2,190,301)		-
<b>Other Financing Sources (Uses)</b>								
Transfers in		91,975		91,975		91,975		-
Debt issued		-		1,307,326		1,307,326		-
Sale of capital assets		791,000		791,000		791,000		-
<b>Total Other Financing Sources</b>		882,975		2,190,301		2,190,301		-
				· · · ·		•		
Net Change in Fund Balance	\$		\$	-		-	\$	-
Beginning fund balance						-		
Ending Fund Balance					\$			

(This page intentionally left blank.) 118

.

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL COUNTY AND DISTRICT COURT TECHNOLOGY For the Year Ended September 30, 2016

		Budgeted				Actual	Fina Po	ance with l Budget ositive
_	<u> </u>	riginal	Final		A	mounts	(Negative)	
Revenues								
Fines and forfeitures	\$	915	\$	915	\$	1,066	\$	151
Total Revenues		915		915		1,066		151
<u>Expenditures</u>								
Administration of justice		915		915		300		615
Total Expenditures		915		915		300		615
Net Change in Fund Balance	\$	_	\$	-		766	\$	766
Beginning fund balance						4,530		
Ending Fund Balance					\$	5,296		

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL **COURTHOUSE SECURITY**

For the Year Ended September 30, 2016

Variance with

	Budgetee	l Amounts	Actual	Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues			, <u>, , , , , , , , , , , , , , , ,</u>	
Charges for services	\$ 30,350	\$ 30,350	\$ 28,863	\$ (1,487)
Total Revenues	30,350	30,350	28,863	(1,487)
<u>Expenditures</u>				
Administration of justice	129,346	127,346	120,519	6,827
<b>Total Expenditures</b>	129,346	127,346	120,519	6,827
(Deficiency) of Revenues (Under)				
Expenditures	(98,996)	(96,996)	(91,656)	5,340
<b>Other Financing Sources (Uses)</b>				
Transfers in	98,996	98,996	98,996	-
Transfers (out)	-	(2,000)	(2,000)	<u> </u>
<b>Total Other Financing Sources</b>	98,996	96,996	96,996	
Net Change in Fund Balance	\$	\$	5,340	\$ 5,340
Beginning fund balance			17,143	
Ending Fund Balance			\$ 22,483	

SCHEDULE OF REVENUES, EXPENDITURES, AND

CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

LAW LIBRARY

For the Year Ended September 30, 2016

								ance with al Budget	
		Budgeted	l Amot	ints		Actual	Positive		
	C	riginal	Final		Amounts		(Negative)		
Revenues									
Charges for services	\$	11,500	\$	11,500	\$	11,298	\$	(202)	
Total Revenues		11,500		11,500		11,298		(202)	
Expenditures									
General government		11,500		11,500		8,297		3,203	
Total Expenditures		11,500		11,500		8,297		3,203	
Net Change in Fund Balance	\$	-	\$	-		3,001	\$	3,001	
Beginning fund balance						69,200			
Ending Fund Balance					\$	72,201			

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL AGING

For the Year Ended September 30, 2016

		Budgeted	l Amoı		Actual	Fin	iance with al Budget Positive
	(	Driginal	Final		 Amounts	(Negative)	
Revenues							
Intergovernmental	\$	314,795	\$	366,149	\$ 419,813	\$	53,664
Other		-		-	985		985
Total Revenues		314,795		366,149	 420,798		54,649
<u>Expenditures</u>							
Health and human services		313,570		398,954	394,815		4,139
<b>Total Expenditures</b>		313,570		398,954	 394,815		4,139
Net Change in Fund Balance	\$	1,225	\$	(32,805)	25,983	\$	58,788
Beginning fund balance					 271,797		
Ending Fund Balance					\$ 297,780		

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL COUNTY RECORDS MANAGEMENT

For the Year Ended September 30, 2016

	Budgeted Amounts					Actual	Variance with Final Budget Positive		
	0	riginal	Final		Amounts		(Negative)		
Revenues									
Charges for services	\$	13,300	\$	13,300	\$	14,375	\$	1,075	
Total Revenues		13,300		13,300		14,375		1,075	
Expenditures									
General government		14,400		14,400		14,400		-	
Total Expenditures		14,400		14,400		14,400		-	
(Deficiency) of Revenues (Under)									
Expenditures		(1,100)		(1,100)		(25)		1,075	
<b>Other Financing Sources (Uses)</b>									
Transfers in	<b>Ké mina na sa sa sa</b>	1,100		1,100		1,100			
Total Other Financing Sources		1,100		1,100		1,100	<u></u>	_	
Net Change in Fund Balance	\$	-	\$	-		1,075	\$	1,075	
Beginning fund balance						1,947			
Ending Fund Balance					\$	3,022			

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL COUNTY CLERK RECORDS PRESERVATION

For the Year Ended September 30, 2016

Variance with

	Budgeted Amounts					Actual	Final Budget Positive		
	Original		Final		Amounts		(1	Negative)	
Revenues									
Charges for services	\$	132,100	\$	132,100	\$	260,079	\$	127,979	
Investment income		-		-		53		53	
Total Revenues		132,100		132,100		260,132		128,032	
<u>Expenditures</u>									
General governmental		52,358		52,358		34,134		18,224	
Total Expenditures		52,358		52,358		34,134		18,224	
Excess of Revenues Over									
Expenditures		79,742		79,742		225,998	-	146,256	
Other Financing Sources (Uses)									
Transfers (out)		(74,572)		(74,572)		(74,572)		-	
Total Other Financing (Uses)		(74,572)		(74,572)		(74,572)		_	
Net Change in Fund Balance	\$	5,170	\$	5,170		151,426	\$	146,256	
Beginning fund balance						292,053			
Ending Fund Balance					\$	443,479			

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL HOTEL/MOTEL TAX

For the Year Ended September 30, 2016

		Budgeted	l Amou	ints		Actual	Fin	iance with al Budget Positive
	0	riginal	Final		Amounts		(Negative)	
Revenues								
Other taxes	\$	20,000	\$	20,000	\$	33,270	\$	13,270
Total Revenues		20,000		20,000		33,270		13,270
<u>Expenditures</u>								
General government		20,000		20,000		17,992		2,008
Total Expenditures		20,000		20,000		17,992		2,008
Net Change in Fund Balance	\$	-	\$			15,278	\$	15,278
Beginning fund balance						38,457		
Ending Fund Balance					\$	53,735		

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL JUSTICE COURT TECHNOLOGY For the Year Ended September 30, 2016

	Budgetee	d Amounts	Actual	Variance with Final Budget Positive		
	Original	Final	Amounts	(Negative)		
Revenues						
Fines and forfeitures	<u>\$ 17,350</u>	\$ 17,350	<u>\$ 14,562</u>	\$ (2,788)		
Total Revenues	17,350	17,350	14,562	(2,788)		
Expenditures						
Administration of justice	33,870	45,971	35,638	10,333		
Total Expenditures	33,870	45,971	35,638	10,333		
Deficiency of Revenues (Under) Expenditures	(16,520)	(28,621)	(21,076)	7,545		
<u>Other Financing Sources</u> Transfers in Total Other Financing	8,978	12,543	12,543	<u> </u>		
Sources	8,978	12,543	12,543			
Net Change in Fund Balance	\$ (7,542)	\$ (16,078)	(8,533)	\$ 7,545		
Beginning fund balance			8,536			
Ending Fund Balance			\$ 3			

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL AVAILABLE SCHOOL

For the Year Ended September 30, 2016

	Budgeted Amounts					Actual	Fina	ance with al Budget ositive
	Or	iginal		Final		Amounts		egative)
Revenues								
Investment income	\$	1,500	\$	1,500	\$	651	\$	(849)
Other		136,492		138,024		156,614		18,590
Total Revenues		137,992		139,524		157,265		17,741
Expenditures								
General government	·	137,992		139,524		139,524		-
Total Expenditures		137,992		139,524		139,524		_
Excess of Revenues Over Expenditures				<u> </u>		17,741		17,741
<b>Other Financing Sources (Uses)</b> Transfers in						1 575		1 575
Total Other Financing Sources						1,575		1,575
Total Other Financing Sources				-		1,575		1,575
Net Change in Fund Balance	\$	_	\$	-		19,316	\$	19,316
Beginning fund balance						220,957		
Ending Fund Balance					\$	240,273		

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL DISTRICT ATTORNEY COLLECTION For the Year Ended September 30, 2016

				Variance with Final Budget	
	Budget	ed Amounts	Actual	Positive (Negative)	
	Original	Final	Amounts		
Revenues					
Charges for services	\$ 5,000	\$ 5,000	\$ 3,247	\$ (1,753)	
Total Revenues	5,000	5,000	3,247	(1,753)	
Expenditures					
Administration of justice	5,000	5,000	2,190	2,810	
Total Expenditures	5,000	5,000	2,190	2,810	
Net Change in Fund Balance	\$		1,057	\$ 1,057	
Beginning fund balance			35,580		
Ending Fund Balance			\$ 36,637		

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL DISTRICT CLERK RECORDS PRESERVATION For the Year Ended September 30, 2016

		Budgeted	l Amou	ints		Actual	Fin	iance with al Budget Positive
	<b>O</b>	riginal	Final		A	mounts	(Negative)	
Revenues								
Charges for services	\$	17,325	\$	17,325	\$	13,541	\$	(3,784)
Total Revenues		17,325		17,325		13,541		(3,784)
<u>Expenditures</u>								
Administration of justice		17,325		37,325		30,238		7,087
Total Expenditures		17,325	·····	37,325		30,238		7,087
Net Change in Fund Balance	\$		\$	(20,000)		(16,697)	\$	3,303
Beginning fund balance						46,062		•
Ending Fund Balance					\$	29,365		

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL WASTE MANAGEMENT For the Year Ended September 30, 2016

		Budgeted	Amo	unts		Actual	Variance with Final Budget Positive
	(	Original		Final	A	mounts	(Negative)
Revenues							
Charges for services	\$	132,000	\$	132,000	\$	145,676	13,676
Total Revenues		132,000		132,000		145,676	13,676
Excess of Revenues Over Expenditures		132,000		132,000	<u></u>	145,676	13,676
Other Financing Sources (Uses) Transfers (out)		(132,000)		(132,000)		(132,000)	
Total Other Financing (Uses)		(132,000)		(132,000)		(132,000)	
Total Other Financing (Uses)		(152,000)		(132,000)		(152,000)	-
Net Change in Fund Balance	\$	_	\$	_		13,676	\$ 13,676
Beginning fund balance						5,133	
Ending Fund Balance					\$	18,809	

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL JAIL COMMISSARY

For the Year Ended September 30, 2016

		Budgeted	Amo	ints		Actual	Fin	iance with al Budget Positive
	0	Driginal		Final	A	mounts	(N	legative)
Revenues Other	\$	15,000	\$	15,000	\$	31,259	\$	16,259
Total Revenues		15,000		15,000		31,259	10	16,259
Expenditures Administration of justice		15,000		30,000		19,458		10,542
Total Expenditures		15,000		30,000		19,458		10,542
Net Change in Fund Balance	\$	_	\$	(15,000)		11,801	\$	26,801
Beginning fund balance						40,107		
Ending Fund Balance					\$	51,908		

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL DISTRICT ATTORNEY SPECIAL For the Year Ended September 30, 2016

		Budgetee	l Amou			Actual	Final	nce with Budget sitive
	<u> </u>	riginal		Final	A	mounts	(Neg	gative)
<u>Revenues</u> Other	\$	24,000	\$	42,880	\$	42,881	\$	1
Total Revenues		24,000		42,880	<u></u>	42,881	<u> </u>	1
<u>Expenditures</u> Administration of justice Total Expenditures		24,000		42,880		42,793		<u> </u>
<b>Net Change in Fund Balance</b> Beginning fund balance	\$	-	\$	-		88	\$	88
Ending Fund Balance					\$	866 954		

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL JUSTICE COURT BUILDING SECURITY For the Year Ended September 30, 2016

		Budgetee	l Amou	ints	P	Actual	Fina	ance with ll Budget ositive
	0	riginal		Final	A	mounts	(N	egative)
Revenues								
Fines and forfeitures	\$	4,361	\$	4,361	\$	3,592	\$	(769)
Total Revenues		4,361		4,361		3,592		(769)
<u>Expenditures</u>								
Capital outlay		1,000		3,800		2,800		1,000
Total Expenditures		1,000		3,800		2,800		1,000
Net Change in Fund Balance	\$	3,361	\$	561		792	\$	231
Beginning fund balance						37,314		
Ending Fund Balance					\$	38,106		

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL PERMANENT SCHOOL For the Year Ended September 30, 2016

For the Year Ended September 30, 2016

Variance with

		ed Amounts	Actual	Final Budget Positive
	Original	Final	Amounts	(Negative)
Revenues				
Investment income	\$ -	\$-	\$ 1,721	\$ 1,721
Other	25,000	33,949	63,295	29,346
Total Revenues	25,000	33,949	65,016	31,067
<u>Expenditures</u>				
General government	25,000	32,374	32,374	-
Total Expenditures	25,000	32,374	32,374	
Excess of Revenues Over Expenditures		1,575	32,642	31,067
Other Financing Sources (Uses) Transfers (out)		(1,575)	(1,575)	(3,150)
Total Other Financing (Uses)	_	(1,575)	(1,575)	(3,150)
Net Change in Fund Balance	<u>\$</u>	\$ -	31,067	\$ 31,067
Beginning fund balance			567,585	
Ending Fund Balance			\$ 598,652	

### **POLK COUNTY, TEXAS** SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL PRE-TRIAL INTERVENTION PROGRAM For the Year Ended September 30, 2016

	 Budgeted	l Amou			Actual	Fin I	iance with al Budget Positive
	 Driginal		Final	A	mounts	<u>(</u> )	legative)
Revenues							
Intergovernmental	\$ 57,950	\$	26,000	\$	24,075	\$	(1,925)
Total Revenues	 57,950		26,000		24,075		(1,925)
<u>Expenditures</u>							
Administration of justice	49,060		6,000		5,880		120
Total Expenditures	 49,060		6,000		5,880		120
Net Change in Fund Balance	\$ 8,890	\$	20,000		18,195	\$	(1,805)
Beginning fund balance					83,152		
Ending Fund Balance				\$	101,347		

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL SHERIFF FEDERAL REVENUE SHARING For the Year Ended September 30, 2016

		Budgeted	Amou	ints		Actual	Fina	ance with Il Budget ositive
	0	Original		Final	A	mounts	(N	egative)
Revenues								
Intergovernmental	\$	20,000	\$	24,500	\$	24,500	\$	-
Total Revenues		20,000		24,500	)	24,500		-
<u>Expenditures</u>								
Administration of justice		20,000		34,079		33,400		679
Total Expenditures		20,000	·	34,079		33,400		679
Net Change in Fund Balance	\$	-	\$	(9,579)		(8,900)	\$	679
Beginning fund balance						18,792		
Ending Fund Balance					\$	9,892		

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL DRUG FORFEITURE

For the Year Ended September 30, 2016

	Budgete Original	d Amounts Final	Actual Amounts	Variance with Final Budget Positive (Negative)
Revenues	Oliginal	1 11141	Amounts	(Negative)
Intergovernmental	\$ -	\$ -	\$ 32,522	\$ 32,522
Investment income	-	-	296	296
Total Revenues	-	-	32,818	32,818
			<u></u>	
Expenditures				
Administration of justice	-	19,830	19,830	
Total Expenditures		19,830	19,830	-
Excess (Deficiency) of Revenues Over (Under) Expenditures	-	(19,830)	12,988	32,818
Other Financing Sources (Uses) Transfers (out)		(7,289)	(7,289)	
<b>Total Other Financing (Uses)</b>		(7,289)	(7,289)	-
Net Change in Fund Balance	\$	\$ (27,119)	5,699	\$ 32,818
Beginning fund balance			197,381	
<b>Ending Fund Balance</b>			\$ 203,080	

#### **COMBINING STATEMENT OF NET POSITION**

AGENCY FUNDS

September 30, 2016

	inty Clerk's obate Trust	Dis	trict Clerk's Trust	Tax Assessor Collector		Total Agency Funds	
Assets							
Cash and cash equivalents	\$ 761,309	\$	3,619,073	\$	1,189,125	\$	5,569,507
Total Assets	\$ 761,309	\$	3,619,073	\$	1,189,125	\$	5,569,507
Liabilities							
Due to other units	\$ 761,309	\$	3,619,073	\$	1,189,125	\$	5,569,507
Total Liabilities	\$ 761,309	\$	3,619,073	\$	1,189,125	\$	5,569,507

(This page intentionally left blank.) 130

.

## STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

AGENCY FUNDS

For the Year Ended September 30, 2016

	(	Balance October 1, 2015	A	dditions	D	eductions		Balance ptember 30, 2016
County Clerk's Probate Trust								
Assets								
Cash and cash equivalents	\$	732,936	\$	28,373	\$	-	\$	761,309
Total Assets	\$	732,936	\$ \$	28,373	\$ \$		\$	761,309
<u>Liabilities</u>								
Due to other units	\$	732,936	\$	28,373	\$		\$	761,309
Total Liabilities	\$	732,936	\$	28,373	\$	-	\$	761,309
District Clerk's Trust								
Assets								
Cash and cash equivalents	\$	3,644,384	\$	-	\$	(25,311)	\$	3,619,073
Total Assets	\$	3,644,384	\$	_	\$	(25,311)	\$	3,619,073
<u>Liabilities</u>								
Due to other units	\$	3,644,384	\$	-	\$	(25,311)	\$	3,619,073
Total Liabilities	\$	3,644,384	\$ \$	-	\$	(25,311)	\$	3,619,073
Tax Assessor Collector Assets								
Cash and cash equivalents	\$	1,254,222	\$	_	\$	(65,097)	\$	1,189,125
Total Assets	\$	1,254,222	<u>\$</u> \$		<u>\$</u> \$	(65,097)	\$	1,189,125
Total Assets	Ψ	1,4J7,444	Ψ	-	Φ	(05,097)	φ	1,107,123
Liabilities								
Due to other units	\$	1,254,222	<u>\$</u> \$	-	\$	(65,097)	\$	1,189,125
Total Liabilities	\$	1,254,222	\$	_	\$	(65,097)	\$	1,189,125

(This page intentionally left blank.) 132

.

#### STATISTICAL SECTION

This part of the County's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and Required Supplementary Information says about the County's overall financial health.

#### Contents

#### Financial Trends (Page 134)

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

#### **Revenue Capacity** (Page 142)

These schedules contain information to help the reader assess the County's most significant local revenue source, property tax.

#### **Debt Capacity** (Page 152)

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.

#### **Demographic and Economic Information** (Page 160)

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

#### **Operating Information** (Page 165)

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

### NET POSITION BY COMPONENT

Last Ten Years (Accrual basis of accounting)

_		Fiscal	l Yea	r	
	 2007	 2008		2009	 2010
Governmental activities					
Net investment in capital assets	\$ 15,748,347	\$ 16,127,180	\$	14,526,990	\$ 11,091,425
Restricted	1,096,393	988,219		1,003,827	2,785,081
Unrestricted	 6,043,734	 7,914,865		10,422,140	7,334,856
Total governmental activities net position	\$ 22,888,474	\$ 25,030,264	\$	25,952,957	\$ 21,211,362

		Fisca	l Yea	r		
 2011	 2012	 2013		2014	 2015	 2016
\$ 13,205,126	\$ 19,677,873	\$ 27,247,770	\$	29,864,824	\$ 31,763,084	\$ 34,652,210
2,542,014	5,086,759	4,430,353		5,567,823	5,576,469	5,766,620
 7,276,085	 6,321,114	 4,014,357		3,799,287	 2,503,356	1,879,843
\$ 23,023,225	\$ 31,085,746	\$ 35,692,480	\$	39,231,934	\$ 39,842,909	\$ 42,298,673

### CHANGES IN NET POSITION

Last Ten Years (Accrual basis of accounting)

	Fiscal Year							
-		2007		2008	2009			2010
Expenses								
Governmental activities								
General government		5,503,708	\$	5,086,750	\$	13,153,683	\$	4,730,688
Administration of justice		6,462,550		8,777,239		8,933,374		10,384,722
Roads and bridges		4,984,706		6,737,830		6,126,250		5,774,317
Health and human services		962,227		1,029,386		1,164,876		1,062,130
Tax administration		865,141		903,615		1,001,973		992,019
Interest and fiscal agent fees		580,113		1,353,728		1,602,765		1,611,384
Total governmental activities expenses		19,358,445	\$	23,888,548	\$	31,982,921	\$	24,555,260
Program Revenues								
Governmental activities								
Charges for services								
General government		2,474,710	\$	2,489,079	\$	2,473,938	\$	2,313,774
Administration of justice		53,985		54,658		97,530		42,364
Roads and bridges		-		107,534		137,495		77,566
Health and human services		255,530		229,727		148,421		138,900
Operating grants and contributions		1,442,147		4,144,123		10,420,519		2,676,971
Total governmental activities								
program revenues		4,226,372		7,025,121		13,277,903		5,249,575
Net (Expense)								
Governmental activities		(15,132,073)	\$	(16,863,427)	\$	(18,705,018)	\$	(19,305,685)
General Revenues and Other Changes in								
Net Position								
Governmental activities								
Taxes	\$	16,189,813	\$	16,198,654	\$	17,595,693	\$	18,207,997
Investment earnings		726,705		1,350,300		338,323		163,124
Other revenues		1,747,855		1,456,263		1,693,695		1,408,586
Total governmental activities		18,664,373		19,005,217		19,627,711		19,779,707
Change in Net Position								
Governmental activities	\$	3,532,300	\$	2,141,790	\$	922,693	\$	474,022

Fiscal Year											
	2011 2012			2013		2014		2015		2016	
\$	5,400,250 9,883,929 6,343,810 977,523 1,042,231 1,247,829	\$	7,113,066 10,501,266 4,646,530 1,055,093 1,042,583 1,527,916	\$	10,804,098 10,179,505 4,732,628 1,068,339 1,174,054 925,609	\$	7,453,356 10,840,429 5,182,543 1,121,303 1,247,269 937,773	\$	7,183,313 10,950,781 7,124,431 1,044,763 1,235,406 878,067	\$	8,247,032 11,216,535 5,864,408 1,192,366 1,240,282 877,747
\$	24,895,572	\$	25,886,454	\$	28,884,233	\$	26,782,673	\$	28,416,761	\$	28,638,369
\$	2,286,156 52,826 74,070 141,251 2,673,300 5,227,603	\$	2,227,281 39,145 99,227 132,073 8,748,161 11,245,887	\$	2,044,160 221,211 82,282 139,624 9,137,367 11,624,644	\$	2,048,349 291,860 67,811 129,909 4,118,523 6,656,452	\$	2,204,713 337,454 105,240 143,881 2,688,631 5,479,919	\$	1,976,516 336,248 108,232 145,676 3,181,552 5,748,224
\$	(19,667,969)	\$	(14,640,567)	\$	(17,259,589)	\$	(20,126,221)	\$	(22,936,842)	\$	(22,890,145)
\$	19,089,029 49,727 1,830,102 20,968,858	\$	19,047,013 58,869 4,081,736 23,187,618	\$	20,113,427 20,216 1,834,354 21,967,997	\$	21,645,908 10,250 2,009,517 23,665,675	\$	22,354,430 30,436 1,988,796 24,373,662	\$	22,981,912 59,910 2,304,087 25,345,909
\$	1,300,889	\$	8,547,051	\$	4,708,408	\$	3,539,454	\$	1,436,820	\$	2,455,764

### FUND BALANCES, GOVERNMENTAL FUNDS

Last Ten Years (Modified accrual basis of accounting)

		Fiscal Year							
		2007		2008		2009			2010
General Fund Nonspendable		\$	_	\$	_	\$	_	\$	
Unassigned		Ψ	3,956,435	Ψ	5,392,980	Ψ	6,082,958	Ψ	5,936,757
	Total general fund	\$	3,956,435	\$	5,392,980	\$	6,082,958	\$	5,936,757
All Other Government	al Funds								
Restricted		\$	21,265,700	\$	31,254,888	\$	30,498,536	\$	17,730,144
Assigned			725,951		749,843		625,968		527,160
Unassigned Total all othe	r governmental funds	\$	- 21,991,651	\$	32,004,731	\$	31,124,504	\$	18,257,304

	Fiscal Year												
<u>.</u>	2011		2012	2013		2014		2015			2016		
\$	18,292 6,744,271 6,762,563	\$	15,547 6,840,851 6,856,398	\$	13,763 6,605,018 6,618,781	\$ \$	15,548 7,105,228 7,120,776	\$ \$	7,440,074 7,440,074	\$	8,365,306 8,365,306		
\$	5,297,356 758,046 (28,095)	\$	6,471,158 758,908	\$	4,430,313 759,628	\$	5,567,823 759,884	\$	5,576,469 760,277	\$	7,323,132 762,472		
\$	6,027,307	\$	7,230,066	\$	5,189,941	\$	6,327,707	\$	6,336,746	\$	8,085,604		

### CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS

Last Ten Years (Modified accrual basis of accounting)

	Fiscal Year							
		2007		2008		2009		2010
Devenues								
Revenues Taxes	\$	15,635,471	\$	16,345,276	\$	17,590,374	\$	17,956,886
Licenses and permits	ψ	228,543	φ	204,668	φ	17,390,374	φ	168,435
Fines and forfeitures		854,030		931,688		1,034,937		810,322
Charges for services		1,930,195		1,744,642		1,618,011		1,614,709
Intergovernmental		1,442,147		4,144,123		10,465,919		2,656,109
Investment earnings		726,705		1,350,300		338,323		163,124
Other revenue		1,519,312		1,456,263		1,693,695		1,408,586
Total revenues		22,336,403		26,176,960		32,900,295		24,778,171
Expenditures								
General government		5,545,641		6,207,669		12,980,872		5,221,830
Administration of justice		8,179,894		8,843,965		9,242,196		9,551,963
Roads and bridges		6,051,944		6,533,096		5,289,566		5,473,262
Health and human services		860,987		911,810		1,018,449		978,597
Tax administration		859,964		897,198		994,935		985,611
Capital outlay		85,106		1,270,589		2,805,599		13,562,056
Debt service		-						
Principal		2,770,449		2,365,761		3,006,295		3,181,266
Debt issuance costs		-		-		-		36,839
Interest and paying agent		922,972		1,550,143		1,536,376		1,450,296
Payment to refunded bond escrow agent		-		-		-		-
Advance refunding escrow		-		-		-		-
Total expenditures		25,276,957		28,580,231		36,874,288		40,441,720
(Deficiency) of revenues (under) expenditures		(2,940,554)		(2,403,271)		(3,973,993)		(15,663,549)
Other Financing Sources (Uses)								
Transfers in		680,334		629,389		328,837		485,496
Transfers out		(680,334)		(629,389)		(328,837)		(485,496)
Issuance of debt		22,067,160		13,029,656		3,044,332		1,775,558
Premium on bonds issued		-		-		-		-
Sale of capital assets		610,450		823,240		739,412		874,590
Total other financing sources	_	22,677,610		13,852,896		3,783,744		2,650,148
Net change in fund balances	\$	19,737,056	\$	11,449,625	\$	(190,249)	\$	(13,013,401)
Debt service as a percentage								
of noncapital expenditures		14.66%		14.34%		13.33%		17.23%

·	2011	 2012	·	2013		2014		2015		2016
\$	18,953,467	\$ 19,189,170	\$	20,213,918	\$	21,466,960	\$	22,182,899	\$	23,022,338
	160,603	164,353		175,398		178,133		160,261		174,746
	836,365	866,696		718,960		652,276		721,504		657,667
	1,569,874	1,466,677		1,592,959		1,707,520		1,909,523		1,734,259
	2,660,761	8,748,161		9,137,367		4,118,523		2,688,631		3,181,552
	49,727	58,869		20,216		10,250		30,436		59,910
<u></u>	1,830,102	 4,081,736		1,834,354		2,009,517	<u> </u>	1,988,796	Bitte	2,304,087
	26,060,899	 34,575,662		33,693,172		30,143,179		29,682,050	<u> </u>	31,134,559
	5,433,652	12,269,676		15,307,259		8,711,024		7,020,291		7,268,461
	9,399,418	9,992,612		9,886,816		10,726,732		10,456,874		10,675,120
	4,993,689	4,613,980		4,819,560		4,664,171		5,954,742		5,667,284
	916,618	972,777		971,190		1,016,281		941,598		1,073,199
	1,041,238	1,041,590		1,174,054		1,247,269		1,238,932		1,221,446
	13,107,972	2,280,999		93,215		1,078,353		2,050,961		2,320,390
	3,249,886	3,137,930		3,258,789		3,267,645		3,509,860		3,762,198
	30,025	600,040		28,213		52,847		31,226		58,033
	1,364,011	1,013,583		956,778		869,231		827,127		777,664
	-	17,834,875		-		-		-		-
	-	 386,221				-		-		-
	39,536,509	 54,144,283		36,495,874		31,633,553		32,031,611		32,823,795
	(13,475,610)	(19,568,621)		(2,802,702)		(1,490,374)		(2,349,561)		(1,689,236)
	257 605	(12,412		2 826 254		1 020 052		407 (0)		250 225
	257,695	612,412		2,826,354		1,029,953		407,626		370,335
	(257,695) 1,194,779	(612,412)		(2,826,354)		(1,029,953)		(407,626)		(370,335)
	1,194,779	19,566,434		525,000		2,395,865		1,921,898		3,572,326
	- 876,640	658,576		-		26,552		-		-
		 640,205		-	<u></u>	707,678		756,000		791,000
	2,071,419	 20,865,215		525,000		3,130,095		2,677,898		4,363,326
\$	(11,404,191)	\$ 1,296,594	\$	(2,277,702)	\$	1,639,721	\$	328,337	\$	2,674,090
	17.23%	43.64%		11.59%		13.56%		14.90%		15.74%

#### TAX REVENUES BY SOURCE, GOVERNMENTAL ACTIVITIES

Last Ten Years (Accrual basis of accounting)

		Fiscal Year										
Function	l		2007		2008		2009		2010			
Property		\$	12,653,787	\$	13,072,624	\$	14,495,487	\$	15,346,309			
Sales			2,283,286		1,940,152		1,941,259		1,623,603			
Other taxes			1,252,740		1,177,037		1,158,947		1,238,085			
	Total Taxes	\$	16,189,813	\$	16,189,813	\$	17,595,693	\$	18,207,997			

 Fiscal Year												
 2011 2012 20				2013	2013 2014			2015		2016	2015-2016	
\$ 16,111,147	\$	16,000,772	\$	16,548,137	\$	18,212,134	\$	18,586,644	\$	19,168,536	3.1%	
1,812,359		1,824,271		2,354,141		2,063,194		2,210,700		2,470,991	11.8%	
 1,165,523		1,221,970		1,211,149	<u></u>	1,370,580		1,385,555		1,342,385	-3.1%	
\$ 19,089,029	\$	19,047,013	\$	20,113,427	\$	21,645,908	\$	22,182,899	\$	22,981,912	3.6%	

#### ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY

Last Ten Years

	2007			2008	2009			2010
Real Property Personal Property Mineral	\$	1,640,053,202 312,333,843 312,441,209	\$	1,662,956,029 319,782,986 340,812,815	\$	1,954,019,389 415,350,005 322,631,740	\$	2,149,623,793 447,387,229 291,241,527
Total assessed value (1)		2,264,828,254		2,323,551,830		2,692,001,134		2,888,252,549
Less: real property exemptions Total Taxable Assessed Value (Net)(1)		(303,249,234) 1,961,579,020		(334,218,024) 2,112,044,852		(369,238,526) 2,322,762,608		(394,447,560) 2,493,804,989
Less: freeze taxable exemptions Total Freeze Adjusted Taxable(1)	\$	(176,509,120) 1,785,069,900	\$	(196,283,406) 1,793,050,400	\$	(214,215,136) 2,108,547,472	\$	(265,603,022) 2,228,201,967
Total Direct Tax Rate	\$	0.6277	\$	0.6277	\$	0.6277	\$	0.6277

(1) Property is assessed at actual value; therefore, the assessed values are equal to actual value. Source: Polk Central Appraisal District

Fiscal Year												
 2011		2012		2013		2014		2015		2016		
\$ 1,864,972,789 432,705,637 <u>318,143,220</u> 2,615,821,646	\$	1,888,429,689 443,841,435 287,995,665 2,620,266,789	\$	1,886,501,642 470,556,096 349,102,310 2,706,160,048	\$	2,038,542,297 512,183,088 352,464,821 2,903,190,206	\$	2,584,070,818 535,973,582 336,421,796 3,456,466,196	\$	2,743,880,166 575,589,894 232,753,563 3,552,223,623		
 (277,276,388) 2,338,545,258		(415,465,243) 2,204,801,546	<u>,</u>	(429,347,409) 2,276,812,639		(442,563,250) 2,460,626,956	_	(456,123,623) 3,000,342,573		(475,602,352) 3,076,621,271		
\$ (281,802,394) 2,056,742,864	\$	(278,671,325) 1,926,130,221	\$	(310,369,756) 1,966,442,883	\$	(352,192,056) 2,108,434,900	\$	(393,901,443) 2,606,441,130	\$	(421,853,708) 2,654,767,563		
\$ 0.6277	\$	0.6277	\$	0.6277	\$	0.6277	\$	0.6461	\$	0.6461		

#### **PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS**

Last Ten Years

	Fiscal Year								
		2007		2008		2009		2010	
Polk County by fund:	ф	0.0(500	<b>•</b>	0.001.00	<i><b>b</b></i>				
General	\$	0.36790	\$	0.30160	\$	0.32370	\$	0.33760	
Road and Bridge		0.13760		0.17390		0.15410		0.15150	
Debt Service		0.12220		0.15220		0.14990		0.13860	
		0.62770		0.62770		0.62770		0.62770	
Cities:									
City of Corrigan		0.58580		0.48610		0.48610		0.48610	
City of Goodrich		0.73500		0.68870		0.55170		0.55170	
School Districts:									
Big Sandy ISD		1.45600		1.11650		1.11130		1.11130	
Corrigan-Camden ISD		1.48860		1.17390		1.18900		1.16780	
Goodrich ISD		1.37000		1.04000		1.04000		1.04000	
Leggett ISD		1.50700		1.18010		1.16610		1.16610	
Livingston ISD		1.42450		1.11000		1.40000		1.40000	
Onalaska ISD		1.54290		1.20180		1.20020		1.20020	
<u>Utility Districts:</u>									
Memorial Point Utility District		0.84000		0.84000		0.84000		0.84000	
Polk County FWSD		0.48000		0.44400		0.44000		0.44000	
Total Direct and Overlapping Rates	\$	12.05750	\$	9.90880	\$	10.05210	\$	10.03090	

Tax rates per \$100 of assessed valuation

Source: Polk County Tax Assessor/Collector

Fiscal Year												
	2011		2012		2013		2014		2015		2016	
\$	0.33760	\$	0.33310	\$	0.33350	\$	0.36390	\$	0.37570	\$	0.37980	
	0.15150		0.15430		0.15050		0.14880		0.14880		0.14290	
	0.13860		0.14030		0.14370		0.13340		0.12160		0.12340	
	0.62770		0.62770		0.62770		0.64610		0.64610		0.64610	
	0.48610		0.48610		0.48150		0.48150		0.44310		0.43540	
	0.50000		0.50000		0.55150		0.50840		0.49320		0.45730	
	1.19750		1.21610		1.19480		1.18210		1.17540		1.21650	
	1.20200		1.20750		1.19290		1.20000		1.18000		1.18000	
	1.04000		1.04000		1.04000		1.17000		1.17000		1.17000	
	1.13520		1.13150		1.14500		1.14190		1.14000		1.15290	
	1.41350		1.39500		1.39500		1.39500		1.39500		1.39000	
	1.18000		1.16800		1.16500		1.15600		1.29880		1.27980	
	0.84000		0.89000		0.89000		0.89000		0.89000		0.89000	
	0.38700		0.37300		0.37300		0.35800		0.35800		0.33500	
\$	10.00900	\$	10.03490	\$	10.05640	\$	10.12900	\$	10.18960	\$	10.18960	

#### PRINCIPAL PROPERTY TAXPAYERS

Current Year and Nine Years Ago

	2	016		2007					
Property Taxpayer	 2015 Taxable Assessed Value	Rank	% of Taxable Assessed Value	<u></u>	2006 Taxable Assessed Value	Rank	% of Taxable Assessed Value		
Georgia Pacific LLC*	\$ 101,070,930	1	3.29%	\$	102,335,737	2	5.22%		
Transcanada Keystone Pipeline LP	74,062,055	2	2.41%		-	n/a	-		
Enbridge Pipelines (East TX)	30,610,540	3	0.99%		-	n/a	-		
Memorial Production Operating	30,583,542	4	0.99%		-	n/a	-		
ETC Katy Pipeline LTD	24,849,150	5	0.81%		-	n/a	_		
Union Pacific Railroad Co.	23,429,050	6	0.76%		-	n/a	-		
Unit Petroleum Company	21,959,528	7	0.71%		17,430,670	4	0.89%		
BBX Operating LLC	21,822,067	8	0.71%		-	n/a	-		
RMS Texas Timberlands LP	21,105,640	9	0.69%		-	n/a	_		
Kinder Morgan Tejas Pipeline LP	20,897,515	10	0.68%		-	n/a	-		
Comstock Oil & Gas	-	n/a	-		153,932,330	1	7.85%		
Black Stone Materials	-	n/a	-		21,270,220	3	1.08%		
Wal-Mart Stores #01-0275	-	n/a	-		16,817,149	5	0.86%		
Devon Energy Production Co. LP	-	n/a	-		15,081,380	6	0.77%		
Eastex Telephone	-	n/a	-		14,302,320	7	0.73%		
Natural Gas Pipeline Co.	-	n/a	-		13,540,705	8	0.69%		
Corrigan Timberland	-	n/a	-		11,953,616	9	0.61%		
Lowe's Home Centers, Inc.	 _	n/a	_		11,588,993	10	0.59%		
Subtotal	 370,390,017		12.04%		378,253,120		19.28%		
Other taxpayers	 2,706,231,254		87.96%		1,583,325,900		80.72%		
Total	\$ 3,076,621,271		100.00%	\$	1,961,579,020		100.00%		

Source: Polk Central Appraisal District

\*Previously named International Paper Company

## **POLK COUNTY, TEXAS** *PROPERTY TAX LEVIES AND COLLECTIONS*

Last Ten Years

	Fiscal Year							
		2007		2008		2009		2010
Adjusted tax levy	\$	11,953,364	\$	13,038,903	\$	14,226,340	\$	15,110,680
Current tax collected	\$	11,418,475	\$	12,457,010	\$	13,669,417	\$	14,431,072
Percentage of current tax collections		95.53%		95.54%		96.09%		95.50%
Delinquent tax collections	\$	456,762	\$	490,504	\$	455,809	\$	553,954
Total tax collections	\$	11,875,237	\$	12,947,514	\$	14,125,226	\$	14,985,026
Total collections as a percentage of current levy		99.35%		99.30%		99.29%		99.17%
Outstanding delinquent taxes	\$	78,128	\$	91,389	\$	101,114	\$	125,653
Outstanding delinquent taxes as percentage of current levy		0.65%		0.70%		0.71%		0.83%

Source: Polk County Tax Assessor/Collector

Fiscal Year											
 2011		2012		2013		2014		2015		2016	
\$ 15,868,728	\$	15,837,389	\$	16,354,546	\$	17,876,863	\$	18,472,325	\$	18,827,503	
\$ 15,192,264	\$	15,230,709	\$	15,776,269	\$	17,270,190	\$	17,690,427	\$	18,220,530	
95.74%		96.17%		96.46%	96.61%			95.77%		96.78%	
\$ 543,223	\$	465,909	\$	400,663	\$	365,587	\$	448,403	\$	-	
\$ 15,735,487	\$	15,696,618	\$	16,176,932	\$	17,635,777	\$	18,138,830	\$	18,220,530	
99.16%		99.11%		98.91%		98.65%		98.19%		96.78%	
\$ 133,241	\$	140,771	\$	177,613	\$	241,086	\$	333,495	\$	606,973	
0.84%		0.89%		1.09%		1.35%		1.81%		3.22%	

#### RATIO OF GENERAL BONDED DEBT OUTSTANDING

Last Ten Years

				Fisca	l Ye	ar	
	_	2007	_	2008		2009	 2010
<b>Net Taxable Assessed Value</b> All property	\$	1,961,579,020	\$	1,989,333,806	\$	2,322,762,608	\$ 2,493,804,989
Net Bonded Debt							
Gross bonded debt		24,933,372		35,020,686		35,335,000	33,930,000
Less debt service funds		127,418		78,923		40,825	56,042
Net Bonded Debt	\$	24,805,954	\$	34,941,763	\$	35,294,175	\$ 33,873,958
Ratio of Net Bonded Debt							
To Assessed Value		1.2646%		1.7565%		1.5195%	1.3583%
Population (1,2,3)**		46,206		46,604		46,530	45,413
Net Bonded Debt per Capita	\$	537	\$	750	\$	759	\$ 746

Data sources:

(1) U.S. Bureau of Economic Analysis\*\*

(2) Texas Association of Counties (County Information Project)\*\*

(3) US Census Bureau\*\*

\*\*Most current information available from these data sources.

		 Fisca	l Ye	ear		
 2011	 2012	 2013	_	2014	 2015	 2016
\$ 2,235,684,028	\$ 2,204,801,546	\$ 2,284,032,548	\$	2,460,626,956	\$ 3,000,342,573	\$ 3,076,621,771
\$ 32,094,000	\$ 30,648,000 30,092 30,617,908	\$ 28,306,000 33,694 28,272,306	\$	27,008,000 39,975 26,968,025	\$ 26,051,567 48,183 26,003,384	\$ 25,326,278 63,588 25,262,690
1.4355%	1.3887%	1.2378%		1.0960%	0.8667%	0.8211%
45,413	45,725	45,790		46,079	46,079	46,972
\$ 707	\$ 670	\$ 617	\$	585	\$ 564	\$ 538

#### RATIO OF OUTSTANDING DEBT BY TYPE

Last Six Years(1)

			Fiscal	Year			
	<u>.</u>	2011	 2012		2013		2014
Governmental activities: General obligation Tax notes Obligations under capital leases Net Governmental Debt	\$	26,795,000 5,299,000 761,980 32,855,980	\$ 25,735,000 4,913,000 791,434 31,439,434	\$	24,455,000 3,851,000 399,645 28,705,645	\$ \$	22,810,000 4,198,000 825,865 27,833,865
Percentage of personal income		1.90%	1.65%		1.50%		1.67%
Net Bonded Debt per Capita	\$	719	\$ 687	\$	632	\$	604

Note: Details regarding the outstanding debt can be found in the notes to the financial statements.

(1) The requirement for statistical data is ten years; only the current year and prior five years are available at this time.

Fiscal	Yea	r
 2015		2016
\$ 21,762,567	\$	22,092,278
4,259,000		3,234,000
 862,198		1,307,326
\$ 26,883,765	\$	26,633,604
1.58%		1.53%
\$ 570	\$	555

#### DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT

September 30, 2016

<u>Governmental Unit</u>		Vet Bonded Debt Putstanding	Estimated Percentage Applicable (1)		Estimated Share of Overlapping Debt
Debt repaid with property taxes					
Cities:	¢	070.000	100.000/	<b>^</b>	
Corrigan	\$	979,000	100.00%	\$	979,000
Goodrich		284,000	100.00%		284,000
School Districts:					
Big Sandy ISD		2,305,477	100.00%		2,305,477
Chester ISD		125,000	47.68%		59,600
Corrigan-Camden ISD		4,285,000	100.00%		4,285,000
Leggett ISD		1,280,000	100.00%		1,280,000
Livingston ISD		64,270,000	100.00%		64,270,000
Onalaska ISD		12,392,607	100.00%		12,392,607
Woodville ISD		2,270,000	2.95%		66,965
Subtotal, overlapping debt		88,191,084			85,922,649
Polk County direct debt		25,326,278	100.00%	-	25,326,278
Total direct and overlapping debt	\$	112,940,084		\$	110,671,649

Source: Texas Municipal Reports

(1) Estimated Percentage Applicable obtained from Municipal Advisory Council of Texas: "The percentage of overlapping debt applicable is determined by dividing the County's certified taxable value within the taxing justisdiction by the certified taxable value of the taxing jurisdiction."

#### LEGAL DEBT MARGIN INFORMATION

Last Ten Years

	Fiscal Year										
		2007		2008		2009		2010			
Debt limit	\$	196,157,902	\$	198,933,381	\$	232,276,261	\$	249,380,499			
Total net debt applicable to limit Legal debt margin	\$	24,933,372 171,224,530	\$	35,020,868 163,912,513	\$	35,335,000 196,941,261	\$	33,930,000 215,450,499			
Total net debt applicable to the limit as a percentage of debt limit		12.71%		17.60%		15.21%		13.61%			

#### Legal Debt Margin Calculation for 2016

Assessed value	\$ 3,076,621,271
Debt limit (25% of assessed value)	769,155,318
Debt applicable to limit:	
General obligation bonds	21,515,000
Tax notes	3,234,000
Less: amount set aside for	
repayment of debt	(63,588)
Total net debt applicable to limit	24,685,412
Legal debt margin	\$ 744,469,906

		Fisca	l Yea	ar		
 2011	 2012	 2013		2014	 2015	 2016
\$ 558,921,007	\$ 551,200,387	\$ 571,008,137	\$	615,244,268	\$ 750,085,643	\$ 769,155,318
\$ 32,094,000 526,827,007	\$ 25,704,908 525,495,479	\$ 28,272,306 542,735,831	\$	26,968,025 588,276,243	\$ 25,335,817 724,749,826	\$ 24,685,412 744,469,906
5.74%	4.66%	4.95%		4.38%	3.38%	3.21%

#### **DEMOGRAPHIC AND ECONOMIC STATISTICS**

Last Ten Years

				Fiscal	Year			
		2007		2008		2009		2010
Population (1,2,4)**		46,206		46,604		46,530		45,413
Personal income (1,4,5)**	\$1,4	70,836,000	\$1,59	97,567,000	\$1,72	26,151,000	\$1,72	26,151,000
Per capita personal income (1,4,5)**	\$	31,832	\$	34,280	\$	37,098	\$	38,747
Median age (1,4,5)**		38.7		38.3		42.9		42.9
School enrollment (2)								
Big Sandy ISD		456		471		465		451
Chester ISD		77		73		71		171
Corrigan Camden ISD		990		990		956		947
Goodrich ISD		259		247		241		247
Leggett ISD		205		202		190		173
Livingston ISD		3,753		3,728		3,733		3,741
Onalaska ISD		813		817		846		880
Tot	al	6,553		6,528		6,502	<u>Diananana</u>	6,610
Unemployment rate (3)		5.90%		6.40%		10.50%		10.00%

Data sources:

(1) U.S. Bureau of Economic Analysis\*\*

(2) Texas Education Agency

(3) Texas Workforce Commission

(4) Texas Association of Counties (County Information Project)\*\*

(5) US Census Bureau\*\*

\*\*Most current information available from these data sources.

					Fiscal	Year					
	2011		2012		2013		2014		2015		2016
	45,413		45,725		45,790		46,079		46,079		46,972
\$ 1,7	26,151,000	\$1,8	75,855,000	\$1,9	07,585,000	\$1,9	07,585,000	\$1,6	63,552,000	\$ 1,7	06,994,000
\$	37,839	\$	41,014	\$	41,659	\$	37,194	\$	36,102	\$	39,662
	42.9		43.2		42.9		42.9		43.6		43.5
	453		470		494		464		455		498
	174		166		181		155		157		175
	923		930		1,018		945		911		988
	224		220		235		207		225		239
	170		174		187		159		150		168
	3,829		3,862		4,098		3,788		3,826		4,049
	889		881		942		846		846		893
	6,663		6,701		7,155		7,155		7,155		7,010
	10.50%		7.70%		8.00%		6.80%		6.20%		6.50%

.

#### PRINCIPAL EMPLOYERS

Current Year and Nine Years Ago

		20	16		20	07
Employer	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
Georgia Pacific*	1,000	1	2.13%	1,050	1	2.27%
Texas Dept of Criminal Justice, Polunsky Unit	691	2	1.47%	900	2	1.94%
Livingston ISD	574	3	1.22%	600	3	1.30%
Wal-Mart	425	4	0.90%	500	4	1.08%
Alabama-Coushatta Tribe of Texas**	425	5	0.90%	158	9	0.34%
Polk County	340	6	0.72%	300	5	0.65%
CHI St. Lukes's Health Memorial Livingston	239	7	0.51%	-	n/a	-
Brookshire Brothers (Corrigan, Livingston, Onalaska	a) 227	8	0.48%	-	n/a	-
Onalaska ISD	200	9	0.43%	-	n/a	-
Corrigan/Camden ISD	172	10	0.37%	178	6	0.38%
Pine Ridge Nursing Center	-	n/a	-	175	7	0.38%
Cho-Yeh Camp & Conference Center (seasonal)	-	n/a	-	170	8	0.37%
Sam Houston Electric Cooperative	_	n/a	-	153	10	0.33%
Total	4,293		9.14%	4,184		9.03%

Source: Polk County Economic & Industrial Development Corporation Texas Workforce Co.

\*Previously named International Paper Company

\*\*Includes Naskila Entertainment Center's 200 employees

.

#### COUNTY EMPLOYEES

Last Ten Years

					Fisca	l Year				
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Function/Program										
General Government:										
County Judge	3	3	3	3	3	3	3	3	3	3
Commissioners' Court	1	1	1	1	1	1	1	1	1	1
County Clerk	10	10	10	10	10	10	10	10	10	10
County Auditor	5	5	5	5	5	5	5	5	4	5
County Treasurer	2	3	3	3	3	3	3	3	3	3
Data Processing	2	2	2	2	2	2	2	2	2	3
Maintenance/Custodial	3	3	3	3	3	4	-	-	-	-
Maintenance/Engineering	5	6	7	7	7	7	11	11	11	12
Emergency Management	5	5	5	5	5	5	5	5	5	3
Personnel/Human Resources	2	2	3	3	3	3	3	3	2	3
Road and Bridges:										
Commissioners	4	4	4	4	4	4	4	4	4	4
Road and Bridge Workers	40	39	37	37	45	45	47	37	36	35
Administration of Justice:										
County Court-at-Law	3	4	4	4	4	4	4	3	4	4
District Clerk	9	9	10	10	10	10	10	9	10	9
District Judges	6	7	7	7	7	7	8	9	9	11
JP Pct 1	3	3	4	4	4	4	3	3	3	4
JP Pct 2	2	2	3	3	3	4	3	3	3	3
JP Pct 3	3	3	3	3	3	3	3	3	3	3
JP Pct 4	3	3	3	3	3	3	3	2	3	3
District Attorney	15	15	15	17	18	17	16	16	18	18
Sheriff's Dept	47	50	50	50	50	52	54	50	53	51
Jail	31	31	33	33	35	37	41	39	41	46
Constables	4	4	4	4	4	4	4	4	4	4
Department of Public Safety	1	1	1	1	1	1	1	1	1	1
Courthouse Security	1	1	1	1	1	2	2	2	2	3
Health and Human Services:										
Library and Museum	1	2	2	2	2	2	2	2	1	1
Social Services	2	2	2	2	2	2	2	2	2	1
Veterans Service	2	2	2	2	2	1	1	1	1	1
County Extension	4	4	4	4	4	4	4	4	4	4
Environmental Enforcement	-	-	-	-	-	1	-	-	-	2
Aging Services	1	1	1	1	1	4	1	1	1	1
Tax Administration:									_	-
Tax Assessor/Collector	6	6	4	4	4	17	4	5	5	4
Totals:	243	250	253	255	263	271	277	255	263	270

Source: Polk County Human Resources (Based on Full-Time Status)

#### **POLK COUNTY, TEXAS** *OPERATING INDICATORS BY FUNCTION*

#### Last Ten Years

	Fiscal Year			
	2007	2008	2009	2010
County Court			<u></u>	• • • • • • • • • • • • • • • • • • • •
Civil Cases				
Pending Beginning of Year	2,836	2,829	2,980	3,212
Docket Adjust	(30)	75	56	(435
Added	1,304	1,230	1,352	1,306
Disposed	(1,281)	(1,154)	(1,176)	(1,05)
Pending End of Year	2,829	2,980	3,212	3,032
Criminal Cases				
Pending Beginning of Year	2,935	2,798	2,719	2,66
Docket Adjust	(5)	(7)	113	(
Added	1,779	1,446	1,307	1,002
Disposed	(1,911)	(1,518)	(1,470)	(1,07
Pending End of Year	2,798	2,719	2,669	2,58
District Court				
Civil Cases				
Pending Beginning of Year	757	842	885	78
Docket Adjust	(40)	20	(146)	(
Added	411	336	342	32
Disposed	(286)	(313)	(297)	(22
Pending End of Year	842	885	784	87
Criminal Cases				
Pending Beginning of Year	1,385	1,033	810	82
Docket Adjust	(461)	(121)	(77)	(1
Added	924	890	980	84
Disposed	(815)	(992)	(890)	(84
Pending End of Year	1,033	810	823	80
Justice of the Peace Courts				
Cases Filed				
Traffic	6,387	7,472	8,007	4,77
Non-Traffic	2,565	2,725	2,526	1,96
Small Claims Suits	84	83	127	6
Forcible Entry and Detainer	154	119	155	13
Other Civil Suits	219	327	217	17
Cases Disposed				
Traffic	6,252	6,834	6,826	4,83
Non-Traffic	2,337	2,148	2,102	1,90
Small Claims Suits	81	54	174	12
Forcible Entry and Detainer	143	109	134	11
Other Civil Suits	170	205	272	21
Cases Appealed			_/_	
Traffic	14	19	22	1
Non-Traffic	2	1	2	1
Small Claims Suits	-	-	-	
Forcible Entry and Detainer	1	_	_	
Other Civil Suits	-	_	- 1	
Miscellaneous	-	-	1	
Examining Trials	_	_	_	
		-		

\*FY11 had reporting changes

Fiscal Year					
2011*	2012	2013	2014	2015	2016
1,051	1,305	1,472	1,678	1,734	1,724
-	(16)	(31)	46	-	-
743	723	813	789	707	988
(490)	(540)	(576)	(779)	(673)	(875)
1,305	1,472	1,678	1,734	1,724	2,504
2,560	2,856	3,120	3,142	3,180	2,294
(1)	(8)	(15)	(6)	-	-
1,276	1,243	874	1,145	994	984
(979)	(971)	(837)	(1,101)	(957)	(501)
2,856	3,120	3,142	3,180	2,294	2,555
803	960	860	220	056	707
	862 (50)	860	889	956	707
(2) 330	1,021	(35) 304	334	- 272	-
(269)	(973)	(240)			357
862	860	889	(267) 956	(227) 707	(383) 679
802	800	009	930	707	0/9
778	1,198	1,639	1,561	1,687	918
(3)	(14)	(48)	-	-	-
1,187	1,256	967	919	704	871
(764)	(801)	(997)	(793)	(513)	(941)
1,198	1,639	1,561	1,687	918	639
4 000	5 072	4 200	4 1 6 0	4.007	2 1 5 2
4,922	5,833	4,290	4,162	4,837	3,172
1,828	2,962	2,913	2,507	2,100	1,892
73	38	44	168	155	277
106 209	128	106	165	179	72
209	292	238	195	281	120
4,240	4,798	3,780	3,658	2,922	2,682
1,971	2,382	2,373	2,007	1,545	1,257
61	42	33	170	182	173
101	113	95	147	188	210
145	233	200	101	208	272
15	16	12	10	10	4
9	26	2	5	-	3
-	2	-	-	-	3
1	5	-	1	2	80
-	-	-	-	-	-
4	-	-	1	-	-
212	209	215	243	312	299

# **POLK COUNTY, TEXAS** CAPITAL ASSET STATISTICS BY FUNCTION

Last Ten Years

	East ten tears Fiscal Year				
	2007	2008	2009	2010	
Function/Program					
General Government					
Commissioners' Court	4	4	4	4	
County Clerk	14	15	15	15	
Veterans Service	1	1	1	1	
General Operations	31	34	34	40	
District Clerk	3	3	3	3	
JP Pct 1	-	-	-	-	
JP Pct 2	-	-	-	-	
JP Pct 3	-	-	-	-	
JP Pct 4	-	-	_	-	
Judicial	4	4	4	4	
District Attorney	5	6	6	6	
County Auditor	4	4	4	4	
County Treasurer	3	3	3	2	
Tax Assessor/Collector	4	4	4	2	
Delinquent Tax Collection	1	1	1	]	
Data Processing	11	13	12	13	
Maintenance/Custodial	2	3	4	1.	
Maintenance/Engineering	20	23	28	37	
Jail	13	13	14	17	
Constable Pct 1	1	1	1	1,	
Constable Pct 2	1	2	2	]	
Constable Pct 3	1	- 1	- 1	]	
Constable Pct 4	1	1	1		
Sheriff's Department	60	66	70	79	
Social Services	4	4	4	2	
Extension	1	1	1	1	
Emergency Management	13	13	14	14	
Environmental Enforcement	1	15	2	2	
Road and Bridge	1	-	2	4	
Road and Bridge Pct 1	79	80	84	49	
Road and Bridge Pct 2	60	63	67	40	
Road and Bridge Pct 3	77	82	83	80	
Road and Bridge Pct 4	68	76	78	67	
Security		10	70	07	
Security Department	1	1	1	1	
Historical Commission	1		1		
Historical	2	2	2	2	
Waste Management	2	4	2	4	
Waste Management	46	46	36	35	
Aging	-0	0	50	5.	
Aging Services	6	7	8	ç	

Source: County Inventory Reports

Fiscal Year					
2011	2012	2013	2014	2015	2016
1	1	2	2	2	2
4	4	6	6	7	7
-	-	-	-	-	-
41	54	69	46	44	48
1	1	2	2	2	2
-	-	-	-	-	1
-	1	1	1	1	-
-	-	-	-	-	-
-	-	-	-	-	5
4	5	5	5	5	6
6	7	6	6	6	2 2
2	2	2	2	2	2
2	2	2	2	2	3
3	3	3	3	4	1
1	1	-	-	-	-
13	13	14	14	13	13
- 36	- 34	- 30	-	-	-
30 9	34 8	30 13	33 14	32	32
9	8 1	13	14	14 2	13
1	1	1 2	1 2	23	2 3
1	1	1	2	2	2
1	1	1	1	1	1
77	80	88	96	93	91
3	3	2	3	3	3
1	1	1	1	1	21
11	11	12	13	14	14
2	2	3	_	3	3
46	46	40	40	41	42
39	38	39	41	41	42
77	78	83	83	82	83
66	66	66	67	68	68
1	1	1	1	1	1
2	2	2	2	2	2
		·			
35	35	34	35	35	35
0	0	11	10	10	10
8	9	11	10	10	10